#### MONTANA ADMINISTRATIVE REGISTER

### ISSUE NO. 6

The Montana Administrative Register (MAR or Register), a twice-monthly publication, has three sections. The Notice Section contains state agencies' proposed new, amended, or repealed rules; the rationale for the change; date and address of public hearing; and where written comments may be submitted. The Rule Section contains final rule notices which show any changes made since the proposal stage. All rule actions are effective the day after publication of the adoption notice unless otherwise specified in the final notice. The Interpretation Section contains the Attorney General's opinions and state declaratory rulings. Special notices and tables are found at the end of each Register.

Inquiries regarding the rulemaking process, including material found in the Montana Administrative Register and the Administrative Rules of Montana, may be made by calling the Secretary of State's Office, Administrative Rules Bureau, at (406) 444-2055.

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# BEFORE THE BOARD OF ALTERNATIVE HEALTH CARE DEPARTMENT OF LABOR AND INDUSTRY STATE OF MONTANA

In the matter of the proposed adoption of	) NOTICE OF PUBLIC HEARING
NEW RULE I fee abatement and NEW	) ON PROPOSED ADOPTION
RULE II license renewal for activated	)
military reservists	)

TO: All Concerned Persons

- 1. On April 13, 2006, at 9:30 a.m., a public hearing will be held in room B-07, Park Avenue Building, 301 South Park Avenue, Helena, Montana to consider the proposed adoption of the above-stated rules.
- 2. The Department of Labor and Industry will make reasonable accommodations for persons with disabilities who wish to participate in the public hearing or need an alternative accessible format of this notice. If you require an accommodation, contact the Board of Alternative Health Care no later than 5:00 p.m., on April 7, 2006, to advise us of the nature of the accommodation that you need. Please contact Cheryl Brandt, Board of Alternative Health Care, 301 South Park Avenue, P.O. Box 200513, Helena, Montana 59620-0513; telephone (406) 841-2394; Montana Relay 1-800-253-4091; TDD (406) 444-2978; facsimile (406) 841-2305; e-mail dlibsdahc@mt.gov.
  - 3. The board proposes to adopt the following rules:

<u>NEW RULE I FEE ABATEMENT</u> (1) The Board of Alternative Health Care adopts and incorporates by reference the fee abatement rule of the Department of Labor and Industry found at ARM 24.101.301.

AUTH: 37-1-101, 37-26-201, 37-27-105, MCA IMP: 17-2-302, 17-2-303, 37-1-134, MCA

<u>REASON</u>: The board has determined there is reasonable necessity to adopt New Rule I and incorporate by reference ARM 24.101.301 to allow the board to authorize the department to perform renewal licensure fee abatements as appropriate and when needed, without further vote or action by the board. The department recently adopted ARM 24.101.301 to implement a means for the prompt elimination of excess cash accumulations in the licensing programs operated by the department.

Adoption and incorporation of ARM 24.101.301 will allow the department to promptly eliminate excess cash balances of the board that result from unexpectedly high licensing levels or other nontypical events. Abatement in such instances will allow the licensees who have paid fees into the board's program to receive the temporary relief provided by abatement. Adoption of this abatement rule does not relieve the board from its duty to use proper rulemaking procedures to adjust the board's fee

structure in the event of recurrent instances of cash balances in excess of the statutorily allowed amount.

## NEW RULE II LICENSE RENEWAL FOR ACTIVATED MILITARY RESERVISTS (1) When a licensee is called to federal active duty status:

- (a) a license may be renewed using the existing renewal process; or
- (b) license renewal may be deferred pursuant to 37-1-138, MCA provided that the licensee is not required by the military to maintain current professional or occupational licensing as a condition of the reservist's military service.
- (2) If maintaining a current license while in federal active duty status is not a requirement for the reservist's military service, the licensee may defer renewing the license and fulfilling continuing education requirements by submitting to the board:
  - (a) a deferral request; and
  - (b) a copy of the reservist's orders to federal active duty status.
- (3) Compliance with rules relating to continuing education and renewal fees is not required of reservists who have requested deferral pursuant to this rule for so long as they remain on active duty status. When renewing a license pursuant to this rule after being released from active duty status, a reservist who was activated for more than two years may be required by the board to first obtain such continuing education credits as the board deems appropriate for the protection of the public taking into account the factors set out in 37-1-138, MCA.
- (4) A reservist who is required by these rules or by statute to have current CPR certification and/or neonatal resuscitation certification as a condition of licensure or renewal must present evidence of current certification at the time of renewing a license following release from federal active duty status regardless of the duration of the activated status.
- (5) If a license renewal has been deferred pursuant to this rule during a reservist's federal active duty status, said license must be renewed within 90 days of the reservist's discharge from active duty or else the license will expire as provided in 37-1-141, MCA.
- (6) In order to renew a license following deferment pursuant to this rule, the reservist must submit to the board the following:
- (a) a completed application for renewal together with any documents regularly required for renewal except as otherwise provided herein;
  - (b) a prorated renewal fee for the current renewal period; and
- (c) a copy of the document discharging the reservist from federal active duty status.
- (7) Deferring renewal pursuant to this rule will continue the license in the same status (e.g., clear, probationary, suspended) as existed the day before the licensee was called to federal active duty status for the duration of the activation and until the license is either renewed following discharge from active duty or until the license expires, whichever occurs first.

AUTH: 37-26-201, 37-27-105, MCA

IMP: 37-1-138, MCA

REASON: It is reasonable and necessary to adopt this rule in order to implement

the requirements of 37-1-138, MCA.

- 4. Concerned persons may present their data, views, or arguments either orally or in writing at the hearing. Written data, views, or arguments may also be submitted to the Board of Alternative Health Care, 301 South Park Avenue, P.O. Box 200513, Helena, Montana 59620-0513, by facsimile to (406) 841-2305, or by e-mail to dlibsdahc@mt.gov, and must be received no later than 5:00 p.m., April 21, 2006.
- 5. An electronic copy of this Notice of Public Hearing is available through the department and board's site on the World Wide Web at www.althealth.mt.gov. The department strives to make the electronic copy of this Notice of Public Hearing conform to the official version of the Notice, as printed in the Montana Administrative Register, but advises all concerned persons that in the event of a discrepancy between the official printed text of the Notice and the electronic version of the Notice, only the official printed text will be considered. In addition, although the department strives to keep its website accessible at all times, concerned persons should be aware that the website may be unavailable during some periods, due to system maintenance or technical problems, and that a person's technical difficulties in accessing or posting to the e-mail address do not excuse late submission of comments.
- 6. The Board of Alternative Health Care maintains a list of interested persons who wish to receive notices of rulemaking actions proposed by this board. Persons who wish to have their name added to the list shall make a written request, which includes the name and mailing address of the person to receive notices and specifies that the person wishes to receive notices regarding all Board of Alternative Health Care administrative rulemaking proceedings or other administrative proceedings. Such written request may be mailed or delivered to the Board of Alternative Health Care, 301 South Park Avenue, P.O. Box 200513, Helena, Montana 59620-0513, faxed to the office at (406) 841-2305, e-mailed to dlibsdahc@mt.gov, or may be made by completing a request form at any rules hearing held by the agency.
- 7. The bill sponsor notice requirements of 2-4-302, MCA, apply and have been fulfilled.
- 8. Lorraine Schneider, attorney, has been designated to preside over and conduct this hearing.

Michael Bergkamp, ND, Chairperson

/s/ MARK CADWALLADER

Mark Cadwallader

Alternate Rule Reviewer

/s/ KEITH KELLY

Keith Kelly, Commissioner

DEPARTMENT OF LABOR AND INDUSTRY

Certified to the Secretary of State March 13, 2006

# BEFORE THE BOARD OF OCCUPATIONAL THERAPY PRACTICE DEPARTMENT OF LABOR AND INDUSTRY STATE OF MONTANA

In the matter of the proposed amendment	) NOTICE OF PUBLIC HEARING
of ARM 24.165.404 application for	) ON PROPOSED AMENDMENT
licensure, ARM 24.165.407 examinations,	)
and ARM 24.165.2101 continuing education	n)

TO: All Concerned Persons

- 1. On April 13, 2006, at 1:30 a.m., a public hearing will be held in room 489, Park Avenue Building, 301 South Park, Helena, Montana to consider the proposed amendment of the above-stated rules.
- 2. The Department of Labor and Industry will make reasonable accommodations for persons with disabilities who wish to participate in this public hearing or need an alternative accessible format of this notice. If you require an accommodation, contact the Board of Occupational Therapy Practice no later than 5:00 p.m., April 7, 2006 to advise us of the nature of the accommodation that you need. Please contact Helena Lee, Board of Occupational Therapy Practice, 301 South Park, P.O. Box 200513, Helena, Montana 59620-0513; telephone (406) 841-2385; Montana Relay 1-800-253-4091; TDD (406) 444-2978; facsimile (406) 841-2305; e-mail dlibsdotp@mt.gov.
- 3. The rules proposed to be amended provide as follows, stricken matter interlined, new matter underlined:
- <u>24.165.404 APPLICATIONS FOR LICENSURE</u> (1) Applications for an original license or temporary practice permit must be made on forms provided by the board <u>department</u> and completed and signed by the applicant, with the signature acknowledged before a notary public.
  - (2) through (8) remain the same.

AUTH: <u>37-1-131</u>, 37-24-201, 37-24-202, MCA

IMP: 37-24-302, MCA

<u>REASON</u>: It is reasonable and necessary to amend this rule as a means of keeping with the intent of HB 182, which became effective July 1, 2005. HB 182 generally revised and consolidated professional and occupational and licensing laws and provided distinction between department and board duties regarding licensure; requirement of standardized forms and removal of specific board references if duties are assigned to the department or provided generally to all boards.

The amended rule implements the change in distinction between department and board.

- 24.165.407 EXAMINATIONS (1) For the purposes of 37-24-304(2), MCA, the The board adopts as its examination the examinations examination in existence on May 30, 1986, offered through the National Board of Certification in Occupational Therapy (NBCOT).
  - (2) through (5) remain the same.

AUTH: 37-1-131, 37-24-201, 37-24-202, MCA

IMP: 37-24-304, MCA

<u>REASON</u>: It is reasonable and necessary to amend this rule as a means of eliminating a nineteen year old fixed date in identifying the examination adopted by the board. The board continues to recognize the National Board of Certification in Occupational Therapy (NBCOT) as its examination.

24.165.2101 CONTINUING EDUCATION (1) On a form provided by the board department, all applicants for renewal of licenses shall affirm on the renewal form that they have completed ten contact hours of continuing education as provided in this rule. as a condition to establish eligibility for renewal. The continuing education requirement will not apply until the licensee's first full year of licensure.

(2) through (10) remain the same.

AUTH: 37-1-319, 37-24-202, MCA IMP: 37-1-306, 37-1-319, MCA

<u>REASON</u>: It is reasonable and necessary to amend this rule as a means of keeping with the intent of HB 182, which became effective July 1, 2005. HB 182 generally revised and consolidated professional and occupational and licensing laws and provided distinction between department and board. This amended rule implements the change in distinction between department and board.

- 4. Concerned persons may present their data, views, or arguments either orally or in writing at the hearing. Written data, views, or arguments may also be submitted to the Board of Occupational Therapy Practice, 301 South Park Avenue, P.O. Box 200513, Helena, Montana 59620-0513, by facsimile to (406) 841-2305, or by e-mail to dlibsdotp@mt.gov, and must be received no later than 5:00 p.m., April 21, 2006.
- 5. An electronic copy of this Notice of Public Hearing is available through the department and board's site on the World Wide Web at http://www.otp.mt.gov. The department strives to make the electronic copy of this Notice of Public Hearing conform to the official version of the Notice, as printed in the Montana Administrative Register, but advises all concerned persons that in the event of a discrepancy between the official printed text of the Notice and the electronic version of the Notice, only the official printed text will be considered. In addition, although the department strives to keep its website accessible at all times, concerned persons should be aware that the website may be unavailable during some periods, due to system maintenance or technical problems, and that a person's technical difficulties

in accessing or posting to the e-mail address do not excuse late submission of comments.

- 6. The Board of Occupational Therapy Practice maintains a list of interested persons who wish to receive notices of rulemaking actions proposed by this board. Persons who wish to have their name added to the list shall make a written request which includes the name and mailing address of the person to receive notices and specifies that the person wishes to receive notices regarding all Board of Occupational Therapy Practice administrative rulemaking proceedings or other administrative proceedings. Such written request may be mailed or delivered to the Board of Occupational Therapy Practice, 301 South Park Avenue, P.O. Box 200513, Helena, Montana 59620-0513, faxed to the office at (406) 841-2305, e-mailed to dlibsdotp@mt.gov, or may be made by completing a request form at any rules hearing held by the agency.
  - 7. The bill sponsor notice requirements of 2-4-302, MCA, do not apply.
- 8. Lon Mitchell, attorney, has been designated to preside over and conduct this hearing.

BOARD OF OCCUPATIONAL THERAPY PRACTICE DEB AMMONDSON, CHAIRPERSON

/s/ MARK CADWALLADER
Mark Cadwallader
Alternate Rule Reviewer

/s/ KEITH KELLY
Keith Kelly, Commissioner
DEPARTMENT OF LABOR AND INDUSTRY

Certified to the Secretary of State March 13, 2006

# BEFORE THE BOARD OF PROFESSIONAL ENGINEERS AND PROFESSIONAL LAND SURVEYORS DEPARTMENT OF LABOR AND INDUSTRY STATE OF MONTANA

In the matter of the proposed amendment	) NOTICE OF PUBLIC HEARING ON
of ARM 24.183.2101 pertaining to	) PROPOSED AMENDMENT
expiration of license - renewal, and	)
ARM 24.183.2105 pertaining to expired	)
certificate - renewal grace period	)

TO: All Concerned Persons

- 1. On April 14, 2006, at 10:00 a.m., a public hearing will be held in room 489 of the Park Avenue Building, 301 South Park Avenue, Helena, Montana to consider the proposed amendment of the above-stated rules.
- 2. The Department of Labor and Industry will make reasonable accommodations for persons with disabilities who wish to participate in this public hearing or need an alternative accessible format of this notice. If you require an accommodation, contact the Board of Professional Engineers and Professional Land Surveyors no later than 5:00 p.m., on April 7, 2006, to advise us of the nature of the accommodation that you need. Please contact Brooke Jasmin, Board of Professional Engineers and Professional Land Surveyors, 301 South Park Avenue, P.O. Box 200513, Helena, Montana 59620-0513; telephone (406) 841-2351; Montana Relay 1-800-253-4091; TDD (406) 444-2978; facsimile (406) 841-2309; e-mail dlibsdpels@mt.gov.
- 3. The rules proposed to be amended provide as follows, stricken matter interlined, new matter underlined:

### 24.183.2101 EXPIRATION OF LICENSE - RENEWAL

- (1) remains the same.
- (2) The department will notify every licensee by mailing a letter renewal form to the most current address on file in the roster or to a corrected address 30 to 60 days prior to the date of expiration of the license. The letter renewal form will specify the fees for renewal for a two-year period. The letter will include a form for a statement by the licensee that the licensee has maintained the licensee's professional competency during the preceding biennium. This statement must be signed and returned to the board before the license will be renewed.

AUTH: 37-67-202, MCA IMP: 37-67-315, MCA

<u>REASON:</u> The board finds it reasonable and necessary to amend this rule because the rule conflicts with new statutory language in Chapter 467, Laws of 2005 (HB

182) resulting from the 2005 legislative session. Additionally, the form mentioned in the rule is now obsolete due to HB 182.

## <u>24.183.2105 CONTINUING PROFESSIONAL COMPETENCY -</u> CONTINUING EDUCATION (1) through (8) remain the same.

- (9) All renewal applications will require the completion of a continuing education form specified by the board outlining PDH credit claimed. The licensee must supply sufficient detail on the form to permit audit verification, must certify and sign the continuing education form, and submit with the renewal application and fee.
- (10) If a license is not renewed by the board due to failure of the licensee to meet continuing education requirements, the board will notify the licensee in writing and the licensee shall have 90 days past date of notification to obtain continuing education acceptable to the board. If the licensee notifies the board in writing that the licensee intends to obtain the required continuing education within the 90-day period, the license expiration date will automatically be extended to the end of the 90-day period.
- (a) Failure to obtain continuing education acceptable to the board within the 90-day period will result in non-renewal of the license;
- (b) A licensee whose license is not renewed by the end of the 90-day period for failing to obtain the satisfactory PDH will be required to reapply, pay the appropriate fee and obtain the necessary PDH during the non-renewal period (not to exceed the annual requirement for two years acceptable to the board.)

AUTH: 37-1-319, MCA

IMP: 37-1-306, 37-1-319, MCA

<u>REASON:</u> The board finds it reasonable and necessary to amend this rule because the rule conflicts with new statutory language in Chap. 467, L. of 2005 (HB 182). Additionally, the form mentioned in the rule is now obsolete due to HB 182.

- 4. Concerned persons may present their data, views, or arguments either orally or in writing at the hearing. Written data, views, or arguments may also be submitted by mail to Brooke Jasmin, Board of Professional Engineers and Professional Land Surveyors, Department of Labor and Industry, P.O. Box 200513, Helena, Montana 59620-0513, by facsimile to (406) 841-2309, or by e-mail to dlibsdpels@mt.gov and must be received no later than 5:00 p.m., April 24, 2006.
- 5. An electronic copy of this Notice of Public Hearing is available through the department and board's site on the World Wide Web at http://engineer.mt.gov, in the Rules Notices section. The department strives to make the electronic copy of this Notice of Public Hearing conform to the official version of the Notice, as printed in the Montana Administrative Register, but advises all concerned persons that in the event of a discrepancy between the official printed text of the Notice and the electronic version of the Notice, only the official printed text will be considered. In addition, although the department strives to keep its website accessible at all times, concerned persons should be aware that the website may be unavailable during some periods, due to system maintenance or technical problems, and that a

person's technical difficulties in accessing or posting to the e-mail address do not excuse late submission of comments.

- 6. The Board of Professional Engineers and Professional Land Surveyors maintains a list of interested persons who wish to receive notices of rulemaking actions proposed by this board. Persons who wish to have their name added to the list shall make a written request that includes the name and mailing address of the person to receive notices and specifies that the person wishes to receive notices regarding all Board of Professional Engineers and Professional Land Surveyors administrative rulemaking proceedings or other administrative proceedings. Such written request may be mailed or delivered to the Board of Professional Engineers and Professional Land Surveyors, 301 South Park Avenue, P.O. Box 200513, Helena, Montana 59620-0513, faxed to the office at (406) 841-2309, e-mailed to dlibsdpels@mt.gov or may be made by completing a request form at any rules hearing held by the agency.
- 7. The bill sponsor notice requirements of 2-4-302, MCA, apply and have been fulfilled.
- 8. Lon Mitchell, attorney, has been designated to preside over and conduct this hearing.

BOARD OF PROFESSIONAL ENGINEERS AND PROFESSIONAL LAND SURVEYORS DENIS APPLEBURY, PRESIDING OFFICER

/s/ MARK CADWALLADER

Mark Cadwallader Alternate Rule Reviewer /s/ KEITH KELLY
Keith Kelly, Commissioner

DEPARTMENT OF LABOR AND INDUSTRY

Certified to the Secretary of State March 13, 2006

## BEFORE THE BOARD OF REAL ESTATE APPRAISERS DEPARTMENT OF LABOR AND INDUSTRY STATE OF MONTANA

In the matter of the proposed amendment	) NOTICE OF PUBLIC
of ARM 24.207.505 qualifying education	) HEARING ON PROPOSED
requirements for licensed real estate	) AMENDMENT
appraisers, ARM 24.207.506 qualifying	)
education requirements for residential	)
certification, ARM 24.207.507 qualifying	)
education requirements for general certification,	)
and ARM 24.207.517 trainee requirements	)

### TO: All Concerned Persons

- 1. On April 13, 2006, at 9:00 a.m., a public hearing will be held in room 489, 301 South Park Avenue, Helena, Montana to consider the proposed amendment of the above-stated rules.
- 2. The Department of Labor and Industry (department) will make reasonable accommodations for persons with disabilities who wish to participate in this public hearing or need an alternative accessible format of this notice. If you require an accommodation, contact the Board of Real Estate Appraisers (board) no later than 5:00 p.m., April 7, 2006, to advise us of the nature of the accommodation that you need. Please contact Barb McAlmond, Board of Real Estate Appraisers, 301 South Park Avenue, P.O. Box 200513, Helena, Montana 59620-0513; telephone (406) 841-2325; Montana Relay 1-800-253-4091; TDD (406) 444-2978; facsimile (406) 841-2323; e-mail dlibsdrea@mt.gov.
- 3. GENERAL STATEMENT OF REASONABLE NECESSITY: The board determined it is reasonable and necessary to amend ARM 24.207.505, 24.207.506, 24.207.507, and 24.207.517 to address and comply with the implementation of the Appraiser Qualification Board's required core curriculum to be effective January 1, 2008. The numbering within these rules reflects amendments as adopted in this issue of the MAR.
- 4. The rules proposed to be amended provide as follows, deleted matter interlined, new matter underlined:

## <u>24.207.505 QUALIFYING EDUCATION REQUIREMENTS FOR LICENSED REAL ESTATE APPRAISERS</u> (1) remains the same.

(2) Effective January 1, 2008, the required core curriculum for a licensed real estate appraiser is:

(a) basic appraisal principles	<u>30 hours</u>
(b) basic appraisal procedures	30 hours
(c) the 15-hour national USPAP course or its equivalent	15 hours
(d) residential market analysis and highest and best use	15 hours

(e) residential appraiser site valuation and cost approach (f) residential sales comparison and income approaches (g) residential report writing and case studies (h) total licensure education requirements (2) and (3) remain the same but are renumbered (3) and (4).  AUTH: 37-1-131, 37-54-105, MCA	15 hours 30 hours 15 hours 150 hours
IMP: 37-1-131, 37-54-105, 37-54-202, MCA	
24.207.506 QUALIFYING EDUCATION REQUIREMENTS FOR RESIDENTIAL CERTIFICATION (1) and (2) remain the same.  (3) Effective January 1, 2008, the required core curriculum for control of the same of the sa	-
residential licensure is:	
(a) basic appraisal principles	30 hours
(b) basic appraisal procedures	30 hours
<ul><li>(c) the 15-hour national USPAP course or its equivalent</li><li>(d) residential market analysis and highest and best use</li></ul>	15 hours
(e) residential market analysis and highest and best use (e) residential appraiser site valuation and cost approach	<u>15 hours</u> <u>15 hours</u>
(f) residential sales comparison and income approaches	30 hours
(g) residential report writing and case studies	15 hours
(h) statistics, modeling, and finance	15 hours
(i) advanced residential application and case studies	15 hours
(j) appraisal subject matter electives	<u>20 hours</u>
(may include hours over minimum shown above in other modules)	
	<u>200 hours</u>
(3) and (4) remain the same but are renumbered (4) and (5).	
AUTH: 37-1-131, 37-54-105, MCA	
IMP: 37-1-131, 37-54-105, 37-54-303, MCA	
24.207.507 QUALIFYING EDUCATION REQUIREMENTS FOR	GENERAL
CERTIFICATION (1) through (3) remain the same.	
(4) Effective January 1, 2008, the core curriculum for certified get	<u>eneral</u>
licensure is:	
(a) basic appraisal principles	30 hours
(b) basic appraisal procedures (c) the 15-bour national USBAB course or its equivalent	30 hours
<ul> <li>(c) the 15-hour national USPAP course or its equivalent</li> <li>(d) general appraiser market analysis and highest and best use</li> </ul>	15 hours
(e) statistics, modeling, and finance	15 hours
(f) general appraiser sales comparison approach	30 hours
(g) general appraiser site valuation and cost approach	30 hours
(h) general appraiser income approach	60 hours
(i) general appraiser report writing and case studies	30 hours
(j) appraisal subject matter electives	<u>30 hours</u>
(may include hours over minimum shown above the other modules)	200 hours
(k) total certified general education requirements (4) through (6) remain the same but are renumbered (5) through	300 hours
(7) through (0) remain the same but are rendifibered (3) through	(1).

AUTH: 37-1-131, 37-54-105, MCA

IMP: 37-1-131, 37-54-105, 37-54-303, MCA

24.207.517 TRAINEE REQUIREMENTS (1) through (11) remain the same.

(12) Effective January 1, 2008, the core curriculum for trainee licensure is:

(a) basic appraisal principles 30 hours

(b) basic appraisal procedures 30 hours

(c) the 15-hour national USPAP course or its equivalent 15 hours

(d) total trainee education requirements 75 hours

AUTH: 37-1-131, 37-54-105, MCA

IMP: 37-1-131, 37-54-105, 37-54-201, 37-54-202, 37-54-303, 37-54-403,

**MCA** 

- 5. Concerned persons may present their data, views, or arguments either orally or in writing at the hearing. Written data, views, or arguments may also be submitted by mail to Barb McAlmond, Board of Real Estate Appraisers, Department of Labor and Industry, P.O. Box 200513, Helena, Montana 59620-0513, by facsimile to (406) 841-2323, or by e-mail to dlibsdrea@mt.gov and must be received no later than 5:00 p.m., April 21, 2006.
- 6. An electronic copy of this Notice of Public Hearing is available through the department and board's site on the World Wide Web at http://www.realestateappraier.mt.gov, in the Rules Notices section. The department strives to make the electronic copy of this Notice conform to the official version of the Notice, as printed in the Montana Administrative Register, but advises all concerned persons that in the event of a discrepancy between the official printed text of the Notice and the electronic version of the Notice, only the official printed text will be considered. In addition, although the department strives to keep its website accessible at all times, concerned persons should be aware that the website may be unavailable during some periods, due to system maintenance or technical problems, and that a person's technical difficulties in accessing or posting to the e-mail address do not excuse late submission of comments.
- 7. The Board of Real Estate Appraisers maintains a list of interested persons who wish to receive notices of rulemaking actions proposed by this board. Persons who wish to have their name added to the list shall make a written request that includes the name and mailing address of the person to receive notices and specifies that the person wishes to receive notices regarding all Board of Real Estate Appraisers administrative rulemaking proceedings or other administrative proceedings. Such written request may be mailed or delivered to the Board of Real Estate Appraisers, 301 South Park Avenue, P.O. Box 200513, Helena, Montana 59620-0513, faxed to the office at (406) 841-2323, e-mailed to dlibsdrea@mt.gov or may be made by completing a request form at any rules hearing held by the agency.
  - 8. The bill sponsor notice requirements of 2-4-302, MCA, do not apply.

9. Lon Mitchell, attorney, has been designated to preside over and conduct this hearing.

BOARD OF REAL ESTATE APPRAISERS TIM MOORE, CHAIRPERSON

/s/ DARCEE L. MOE

Darcee L. Moe

Alternate Rule Reviewer

/s/ KEITH KELLY

Keith Kelly, Commissioner

DEPARTMENT OF LABOR AND INDUSTRY

Certified to the Secretary of State March 13, 2006

### BEFORE THE DEPARTMENT OF NATURAL RESOURCES AND CONSERVATION OF THE STATE OF MONTANA

In the matter of the proposed	)	NOTICE OF PROPOSED
amendment of ARM 36.21.415, fee	)	AMENDMENT
schedule for water well contractors	)	
	)	NO PUBLIC HEARING
	)	CONTEMPLATED

### To: All Concerned Persons

- 1. On April 22, 2006, the Department of Natural Resources and Conservation proposes to amend ARM 36.21.415 which sets fees and the fee schedule for water well contractors.
- 2. The department will make reasonable accommodations for persons with disabilities who wish to participate in the rulemaking process and need an alternative accessible format of this notice. If you require an accommodation, contact the department no later than 5:00 p.m. on April 20, 2006, to advise us of the nature of the accommodation that you need. Please contact Laurence Siroky; P.O. Box 201601, Helena, MT 59620; telephone (406) 444-6816; fax (406) 444-0533; or e-mail lsiroky@mt.gov.
- 3. The rule as proposed to be amended provides as follows, stricken matter interlined, new matter underlined:

36.21.415 Fee Schedule (1) Application and examination	
(a) Contractors	\$300.00
(b) Drillers	250.00
(c) Monitoring well constructor	300.00
(2) Re-examination	
(a) Water well contractor	150.00
(b) Water well driller	125.00
(c) Monitoring well constructor	150.00
(3) Renewal	
(a) Contractor	<del>250.00</del> <u>270.00</u>
(b) Driller	<del>150.00</del> <u>170.00</u>
(c) Monitoring well constructor	<del>250.00</del> <u>270.00</u>
(d) Contractor/monitoring well constructor	<del>275.00</del> <u>295.00</u>
(e) Monitoring well constructor/water well driller	275.00
(f) Renewal – inactive (all licenses)	250.00
(g) Apprentice water well driller registration	<u>50.00</u>
<ul> <li>(i) The apprentice water well driller registration fee is transfer</li> </ul>	erable and may be
credited to a driller's license application fee for the year it is paid.	
(4) Late renewal	75.00

(a) (in addition to the renewal fee) In addition to the renewal fee, a fee will be charged for any license not renewed prior to July 10.

(5) Duplicate license

50.00

(6) Copies of law and rules--per book

5.00

(drillers and contractors are exempt from fee) (a) Drillers and contractors are exempt from the fee.

(7) Exemption permits

100.00

(8) Construction standard variance - inspection/follow-up

100.00

AUTH: 37-43-202, MCA

IMP: 37-43-202, 37-43-303, 37-43-305, and 37-43-307, MCA

- 4. <u>REASONABLE NECESSITY</u>: Pursuant to 37-43-202, MCA, describing the power and duties of the Board of Water Well Contractors, the board is required to set fees commensurate with costs. Based on an evaluation of program cost and revenues, an increase in fees is necessary. One hundred fifty-two people will be affected with a total increase in revenue of \$3040.
- 5. Concerned persons may submit their data, views, or arguments concerning the proposed amendment in writing to Laurence Siroky, Water Operations Bureau Chief, 1424 9th Ave, Helena, MT 59620; telephone (406) 444-6816. Comments must be received no later than 5:00 p.m. on April 20, 2006.
- 6. If persons who are directly affected by the proposed amendment wish to express their data, views, and arguments orally or in writing at a public hearing, they must make written request for a hearing and submit this request along with any written comments they have to Laurence Siroky, 1424 9th Ave, Helena, MT 59620; telephone (406) 444-6816; or e-mail lsiroky@mt.gov. A written request for the hearing must be received no later than April 20, 2006.
- 7. If the agency receives requests for a public hearing on the proposed action from either 10% or 25, whichever is less, of the persons who are directly affected by the proposed action; from the appropriate administrative rule review committee of the legislature, from a governmental subdivision or agency; or from an association having not less than 25 members who will be directly affected, the hearing will be held at a later date. Notice of the hearing will be published in the Montana Administrative Register. Ten percent of those persons directly affected has been determined to be 25 persons based on the number of water well contractors in the state of Montana.
- 8. An electronic copy of this Notice of Proposed Amendment is available through the department's site on the World Wide Web at http://www.dnrc.mt.gov. The department strives to make the electronic copy of this Notice of Public Hearing on Proposed Amendment conform to the official version of the Notice, as printed in the Montana Administrative Register, but advises all concerned persons that in the event of a discrepancy between the official printed text of the Notice and the electronic version of the Notice, only the official printed text will be considered.

- 9. The agency maintains a list of interested persons who wish to receive notices of rulemaking actions proposed by this agency. Persons who wish to have their name added to the list shall make a written request which includes the name and mailing address of the person to receive notices and specifies that the person wishes to receive notices regarding conservation districts and resource development, forestry, oil and gas conservation, trust land management, water resources or a combination thereof. Such written request may be mailed or delivered to Legal Unit, Department of Natural Resources and Conservation, P.O. Box 201601, 1625 11th Avenue, Helena, MT 59620-1601, faxed to the office at (406) 444-2684, or may be made by completing a request form at any rules hearing held by the agency.
  - 10. The bill sponsor notice requirements of 2-4-302, MCA, do not apply.

### DEPARTMENT OF NATURAL RESOURCES AND CONSERVATION

/s/ Mary Sexton
MARY SEXTON
Director, Natural Resources and Conservation

/s/ Fred Robinson FRED ROBINSON Rule Reviewer

Certified to the Secretary of State March 13, 2006.

### BEFORE THE DEPARTMENT OF PUBLIC HEALTH AND HUMAN SERVICES OF THE STATE OF MONTANA

In the matter of the adoption of New	)	NOTICE OF PUBLIC HEARING
Rules I through XIV pertaining to the	)	ON PROPOSED ADOPTION
State Trauma Care System	)	

TO: All Interested Persons

1. On April 12, 2006, at 1:30 p.m., a public hearing will be held in the auditorium of the Department of Public Health and Human Services Building, 111 N. Sanders, Helena, Montana to consider the proposed adoption of the above-stated rules.

The Department of Public Health and Human Services will make reasonable accommodations for persons with disabilities who need an alternative accessible format of this notice or provide reasonable accommodations at the public hearing site. If you need to request an accommodation, contact the department no later than 5:00 p.m. on April 3, 2006 to advise us of the nature of the accommodation that you need. Please contact Dawn Sliva, Office of Legal Affairs, Department of Public Health and Human Services, P.O. Box 4210, Helena, MT 59604-4210; telephone (406)444-5622; FAX (406)444-1970; e-mail dphhslegal@mt.gov.

2. The rules as proposed to be adopted provide as follows:

<u>RULE I DEFINITIONS</u> In addition to the definitions in 50-6-401, MCA, the following definitions apply to this subchapter:

- (1) "Appendix I of the State Trauma Plan" means the appendix of the 2006-2010 Montana Trauma System Plan that contains the requirements for a facility to meet in order to be designated as a particular type of trauma care facility. The department adopts and incorporates by reference Appendix I of the department's 2006-2010 Montana Trauma System Plan, which sets forth the facility requirements for designation of trauma facilities. A copy of Appendix I of the 2006-2010 Montana State Trauma Plan may be obtained from the Department of Public Health and Human Services, Public Health and Safety Division, Emergency Medical Services and Trauma Systems Section, 1400 Broadway, P.O. Box 202951, Helena, MT 59620-2951.
- (2) "Appendix J of the State Trauma Plan" means the appendix of the 2006-2010 Montana Trauma System Plan that contains the criteria for including a patient in the state trauma register, the format specified by the department for a health care facility trauma registry, and the requirements for collection of state trauma register and health care facility registry data. The department adopts and incorporates by reference Appendix J of the department's 2006-2010 Montana Trauma System Plan. A copy of Appendix J of the 2006-2010 Montana Trauma System Plan may be obtained from the Department of Public Health and Human Services, Public Health and Safety Division, Emergency Medical Services and Trauma Systems Section,

- 1400 Broadway, P.O. Box 202951, Helena, MT 59620-2951.
- (3) "Application" means the submission of written information by a health care facility, on forms required by the department, requesting designation as a specific level of trauma facility and providing information regarding its compliance with the criteria in Appendix I of the State Trauma Plan concerning the resources a facility must have to qualify as that level of trauma facility.
- (4) "Area trauma hospital" means a health care facility that is designated by the department as having met the essential standards for area trauma hospitals as specified in Appendix I of the State Trauma Plan.
- (5) "Community trauma facility" means a health care facility that is designated by the department as having met the standards for a community trauma facility as described in Appendix I of the State Trauma Plan.
- (6) "Corrective action plan" means the specific actions that are required of a health care facility by the department in order to be in compliance with trauma facility requirements and that are included in a plan written by the health care facility and approved by the site review team.
- (7) "Designated facility" refers to a health care facility that has been determined by the department to satisfy the requirements of one of the four categories of trauma facilities as described in Appendix I of the State Trauma Plan.
- (8) "Designation" means a formal determination by the department that a health care facility has met the requirements for a level of trauma facility as described in Appendix I of the State Trauma Plan.
- (9) "Designation subcommittee" means members of the State Trauma Care Committee's Performance Improvement Subcommittee that are selected by the Trauma Care Committee's chairperson to evaluate a site review team's report and who make recommendations to the department concerning a health care facility's designation.
- (10) "Emergency department" means an area of a licensed health care facility that customarily receives patients in need of emergency evaluation or care.
- (11) "Focused review" means a method established by the department to assess a health care facility's compliance with a corrective action plan to meet the resource criteria in Appendix I of the State Trauma Plan.
- (12) "Nurse practitioner" means a person who is licensed as a professional registered nurse and approved by the Montana Board of Nursing as a nurse practitioner.
- (13) "Peer review" means the confidential review by health care practitioners from multiple disciplines of provider performance in order to reduce morbidity and mortality and to improve the care of patients.
- (14) "Physician" means a person licensed to practice medicine in Montana by the Montana Board of Medical Examiners.
- (15) "Physician's assistant" means a person who is licensed to practice as a physician assistant by the Montana Board of Medical Examiners.
- (16) "Practitioner" means a physician, nurse practitioner, or physician's assistant.
- (17) "Provisional designation" means that a health care facility has substantially, although not completely, complied with the requirements for a given level of trauma facility, that a corrective action plan has been submitted by the facility

to the department, and that the facility has been authorized by the department to serve as a trauma facility on a temporary basis.

- (18) "Regional trauma center" means a health care facility that is designated by the department as having met the criteria for a regional trauma center as described in Appendix I of the State Trauma Plan.
- (19) "Regional Trauma Care Advisory Committee" means a regional committee composed of representatives from each of the region's trauma facilities established pursuant to 50-6-411, MCA.
- (20) "Site review team" means a group of individuals selected by the department who have expertise in trauma care and trauma program administration and that evaluates a medical facility's compliance with required trauma facility criteria.
- (21) "Site survey" means the process by which the site review team visits a health care facility that has applied for trauma facility designation, reviews the compliance of the medical facility with the applicable trauma facility criteria, and makes recommendations regarding designation to the department.
- (22) "Trauma diversion" means a health care facility that temporarily does not have all the resources available to optimally resuscitate a seriously injured patient, with the result that such a patient is diverted from that hospital prior to arrival there and arrangements are made simultaneously for the patient to be received and treated at another facility that can provide more readily available and appropriate medical care.
- (23) "Trauma patient" means an individual suffering from a trauma as defined in 50-6-401, MCA.
- (24) "Trauma receiving facility" means a health care facility that is designated by the department as having met the criteria for a trauma receiving facility as described in Appendix I of the State Trauma Plan.

AUTH: 50-6-402, MCA

IMP: 50-6-401, 50-6-402, MCA

<u>RULE II TRAUMA REGIONS</u> (1) The following regions are designated as trauma regions:

- (a) the western trauma region, consisting of Beaverhead, Deer Lodge, Flathead, Granite, Lake, Lincoln, Mineral, Missoula, Powell, Ravalli, Sanders, and Silver Bow counties;
- (b) the central trauma region, consisting of Blaine, Broadwater, Cascade, Chouteau, Glacier, Hill, Jefferson, Judith Basin, Lewis and Clark, Liberty, Meagher, Pondera, Teton, and Toole counties; and
- (c) the eastern trauma region, consisting of Big Horn, Carbon, Carter, Custer, Daniels, Dawson, Fallon, Fergus, Gallatin, Garfield, Golden Valley, Madison, McCone, Musselshell, Park, Petroleum, Phillips, Powder River, Prairie, Richland, Roosevelt, Rosebud, Sheridan, Stillwater, Sweet Grass, Treasure, Valley, Wheatland, Wibaux, and Yellowstone counties.

AUTH: <u>50-6-402</u>, MCA IMP: 50-6-402, MCA RULE III REGIONAL TRAUMA CARE ADVISORY COMMITTEES (1) In addition to the requirements specified in 50-6-412, MCA, each Regional Trauma Care Advisory Committee must do the following:

- (a) meet quarterly to identify specific regional trauma needs and to define corrective strategies;
- (b) propose trauma care guidelines or protocol, backed by evidence and research showing their efficacy, to the State Trauma Care Committee;
- (c) develop a Regional Trauma Plan that addresses each of the following trauma system components:
  - (i) prehospital trauma communications and dispatch;
  - (ii) medical control and treatment protocols for prehospital caregivers;
  - (iii) triage and transportation of trauma victims;
  - (iv) facility resources in the region for trauma patients;
  - (v) interfacility transfer of trauma patients;
  - (vi) rehabilitation resources;
- (vii) criteria to determine what the composition of a patient's trauma team should be given the nature of the patient's trauma;
  - (viii) trauma performance improvement; and
  - (ix) disaster management; and
- (d) keep minutes of each Regional Trauma Care Advisory Committee meeting and submit a copy to the State Trauma Care Committee.
- (2) Each Regional Trauma Care Committee must have, as a minimum, a subcommittee structure that addresses each of the following elements:
  - (a) trauma performance improvement;
  - (b) the Regional Trauma Plan;
  - (c) trauma education;
  - (d) prehospital trauma issues; and
  - (e) injury prevention and control.
- (3) In accordance with 50-6-415, MCA, Regional Trauma Care Advisory Committee and subcommittee meetings must be open to the public, and the information presented at such meetings is public as well, unless the committee or subcommittee determines that the meeting, or a portion thereof, will perform peer review and performance improvement activities, in which case:
  - (a) the meeting, or the relevant portion thereof, is limited to:
  - (i) members of the committee or subcommittee; and
- (ii) guests who further the process of performance improvement, are invited by the performance improvement subcommittee chairperson, and are approved by the Regional Trauma Care Advisory Committee chairperson in advance;
- (b) each committee or subcommittee member and guest must sign a form indicating they will not divulge any proceedings of the closed meeting, conversations during the meeting, or documents used during the meeting; and
- (c) the minutes and the information presented, including all records and deliberations of the meeting, are confidential and not discoverable.
- (4) If a meeting is closed pursuant to (3), the Regional Trauma Care Advisory Committee may still develop summary reports, findings, and recommendations to the State Trauma Care Committee, Regional Trauma Care Advisory Committee, an

Individual Trauma Facility Trauma Program, or an individual health care practitioner.

AUTH: <u>50-6-402</u>, MCA

IMP: <u>50-6-402</u>, <u>50-6-412</u>, <u>50-6-415</u>, MCA

<u>RULE IV STATE TRAUMA CARE COMMITTEE</u> (1) The State Trauma Care Committee shall:

- (a) meet quarterly to identify specific statewide trauma needs and to define corrective strategies;
- (b) keep minutes and provide copies of those minutes to each Regional Trauma Care Advisory Committee;
- (c) advise the department in the preparation of the annual trauma system report;
- (d) assist in the development and oversight of the State Trauma System Plan; and
  - (e) approve the state trauma system plan.
- (2) The State Trauma Care Committee must, at a minimum, have a subcommittee structure that addresses each of the following:
  - (a) trauma performance improvement;
  - (b) organization and emergency preparedness;
  - (c) trauma education;
  - (d) injury prevention and control;
  - (e) public advocacy and legislation; and
  - (f) designation of trauma facilities.
- (3) The subcommittee of the State Trauma Care Committee responsible for designation of trauma facilities must review the site survey report and make a recommendation to the department regarding actions to be taken on the trauma designation application of a potential trauma facility.
- (4) In accordance with 50-6-415, MCA, state trauma care committee and subcommittee meetings are open to the public and the information presented is considered public information unless the committee or subcommittee determines that the meeting, or a portion thereof, will perform peer review and performance improvement activities, in which case:
  - (a) the meeting, or the relevant portion thereof, is limited to:
  - (i) members of the committee or subcommittee; and
- (ii) guests who further the process of performance improvement, are invited by the Performance Improvement Subcommittee chairperson, and are approved by the Trauma Care Committee chairperson in advance;
- (b) each committee or subcommittee member and guest must sign a form indicating they will not divulge any proceedings of the meeting, conversations during the meeting, or documents used during the meeting; and
- (c) the minutes and the information presented, including all records and deliberations of the meeting pertaining to the peer review and performance improvement activities, are confidential and not discoverable.
- (5) If a meeting is closed pursuant to (4), the committee or subcommittee may still develop summary reports, findings, and recommendations to the State Trauma Care Committee, Regional Trauma Care Advisory Committee, an individual

Trauma Facility Trauma Program, or an individual health care practitioner.

AUTH: 50-6-402, MCA

IMP: <u>50-6-402</u>, <u>50-6-415</u>, MCA

RULE V LEVELS OF TRAUMA FACILITIES (1) The department may designate a health care facility as belonging to one of the following four levels of trauma facilities:

- (a) regional trauma center;
- (b) area trauma hospital;
- (c) community trauma facility; or
- (d) trauma receiving facility.
- (2) Requirements for each level are contained in Appendix I of the State Trauma Plan.

AUTH: <u>50-6-402</u>, MCA IMP: <u>50-6-402</u>, MCA

RULE VI COMPOSITION OF SITE REVIEW TEAMS (1) The site review team for regional trauma centers must be composed of out-of-state surveyors, including a general surgeon and a trauma nurse coordinator, as well as department staff and any other members determined to be necessary by the department or requested by the health care facility being reviewed.

- (2) The site review team for area trauma hospitals and community trauma facilities must be composed of either out-of-state or in-state surveyors from a Montana trauma region other than the one in which the facility is located and must include a general surgeon, a trauma nurse coordinator, department staff, and other members determined to be necessary by the department or requested by the health care facility being reviewed.
- (3) The site review team for a trauma receiving facility must be composed of either out-of-state or in-state surveyors and must include a physician, a trauma nurse coordinator, department staff, and other members determined to be necessary by the department or requested by the health care facility being reviewed.

AUTH: <u>50-6-402</u>, MCA IMP: <u>50-6-402</u>, MCA

RULE VII DESIGNATION PROCEDURES FOR FACILITIES NOT VERIFIED BY AMERICAN COLLEGE OF SURGEONS (1) A Montana health care facility that is not currently verified by the American College of Surgeons as meeting the American College of Surgeons' criteria to qualify for verification as a trauma facility and that wishes a designation or renewal of designation as a Montana trauma facility shall submit to the department an application for trauma facility designation, supplied by the department.

- (2) The application must:
- (a) specify the level of designation for which the facility is applying; and
- (b) provide information about the facility's compliance with the trauma facility

resource criteria in Appendix I of the State Trauma Plan that are required for that level of trauma facility.

- (3) The department shall review the application for completeness and shall within 30 days after receiving the application notify the health care facility that:
  - (a) the application is complete; or
  - (b) the application is incomplete and request additional information.
  - (4) When the application is complete, the department shall:
  - (a) select a site review team; and
- (b) with a minimum of 60 days advance notice, notify the facility of the scheduled dates for the site survey and of the site review team members.
  - (5) The health care facility shall:
- (a) notify the department in writing within 10 working days if it objects to one or more members of the site review team due to a perceived conflict of interest, and provide documentation of clear and convincing evidence for its concern including, but not limited to, the member's past or potential financial or personal gain, past or potential employment, or gain from the use of confidential information; and
- (b) prohibit its administration, faculty, medical staff, employees, and representatives from having any contact with site review members prior to the site survey, except as directed by the department.
  - (6) The site review team shall:
- (a) review the commitment and capabilities of the applicant health care facility to meet the resource criteria described in Appendix I of the State Trauma Plan for the level of designation sought, based upon consideration of all pertinent information, including but not limited to:
  - (i) review of the application for designation;
  - (ii) inspection of the facility and required equipment;
  - (iii) interview with appropriate individuals;
  - (iv) review of medical records;
  - (v) review of inpatient logs and hospital emergency department logs;
  - (vi) review of hospital trauma registry entries and reports;
  - (vii) review of documentation of trauma performance improvement;
  - (viii) review of call rosters, staffing schedules, and meeting minutes;
  - (ix) review of injury prevention and education programs; and
- (x) other documentation as necessary to assess the facility's compliance with these rules;
- (b) make a verbal report of its findings through an exit interview to the applicant upon completion of the site survey and prior to leaving the facility; and
- (c) make a written report of its findings and recommendations to the department within 30 days following the on-site survey of the facility.
- (7) The department shall review the report of the site review team and forward a copy to the designation subcommittee.
- (8) The designation subcommittee shall review the report of a site review team at the next quarterly State Trauma Care Committee meeting and make a recommendation to the department regarding the trauma designation of the applicant facility.
  - (9) The department shall:
  - (a) determine the final designation of the facility based on consideration of

the application, the recommendations of the site review team, and the recommendations of the designation subcommittee; and

- (b) notify the applicant of its decision in writing within 30 days after receiving the recommendation from the designation subcommittee.
  - (10) The department shall take one of the following actions:
- (a) designate the applicant as qualifying for the trauma facility level requested, providing there is compliance with the trauma facility resource criteria in Appendix I of the State Trauma Plan;
  - (b) issue a provisional designation to the applicant provided:
- (i) there are deficiencies noted but the facility is substantially compliant with the resource criteria and any deficiencies will not have an immediate detrimental impact on trauma patient care; and
- (ii) the applicant has submitted to the site review team a corrective action plan, acceptable to the team, for the correction of the identified deficiencies;
- (c) designate the applicant as a trauma facility at a different level from that for which the applicant applied, provided that:
- (i) the applicant meets all of the requirements of the alternative trauma facility designation level; and
- (ii) the applicant agrees to be designated at the alternative trauma facility designation level; or
  - (d) deny any trauma facility designation if:
  - (i) there is substantial noncompliance with the requirements; or
- (ii) the deficiencies are fundamental or may have an immediate detrimental impact on trauma patient care.

AUTH: 50-6-402, MCA

IMP: <u>50-6-402</u>, <u>50-6-410</u>, MCA

RULE VIII DESIGNATION PROCEDURES FOR FACILITIES VERIFIED AS A TRAUMA FACILITY BY AMERICAN COLLEGE OF SURGEONS (1) A health care facility with a current certificate of verification from the American College of Surgeons as a trauma facility qualifies as one of the following types of Montana trauma facility as set out in (2), providing it submits an application, department staff attend the on-site review conducted by the American College of Surgeons, and the facility demonstrates compliance with any requirements described in Appendix I of the State Trauma Plan that may exceed the American College of Surgeons' standards in the college's document entitled "Resources for Optimal Care of the Injured Patient: 1999". A copy of this document may be obtained as set forth in (8).

- (2) A current certificate of verification for the following levels established by the American College of Surgeons qualified a health care facility as the following type of Montana trauma facility:
  - (a) a level II trauma center qualifies as a regional trauma center;
  - (b) a level III trauma center qualifies as an area trauma facility; and
  - (c) a level IV trauma center qualifies as a community trauma facility.
- (3) A Montana health care facility that is seeking verification or reverification by the American College of Surgeons as a trauma center and wishes to be designated as a Montana trauma facility must submit to the department:

- (a) an application for designation, on a form approved by the department, that:
  - (i) specifies the level of designation for which the facility is applying; and
- (ii) includes a copy of the American College of Surgeons' prereview questionnaire;
- (b) any additional information required by the department to verify compliance with any requirements described in Appendix I of the State Trauma Plan that exceed the American College of Surgeons' standards;
- (c) notification of the scheduled dates of the American College of Surgeons' site survey to allow for department participation in the site review; and
- (d) upon receipt, a copy of the American College of Surgeons' letter indicating if the facility was successfully verified as a trauma facility.
- (4) The department shall review the application for completeness and shall within 30 days after receiving the application:
  - (a) notify the facility that the application is complete; or
- (b) notify the facility that the application is incomplete and request additional information.
- (5) When the application and the site review are complete, and the American College of Surgeons' letter is received that indicates whether the facility is successfully verified as a trauma facility, the department shall provide a copy of the application and the letter to the designation subcommittee at the next quarterly State Trauma Care Committee meeting.
- (6) The designation subcommittee shall review the application and American College of Surgeons' letter at the next quarterly State Trauma Care Committee meeting and make a recommendation to the department regarding the trauma designation of the applicant facility.
- (7) Within 30 days after receiving a recommendation from the designation subcommittee, the department shall take one of the following actions:
- (a) designate the applicant at the trauma facility level requested providing there is compliance with these rules;
  - (b) issue a provisional designation to the applicant provided:
- (i) there are deficiencies noted but the facility is substantially compliant with the resource criteria and the deficiencies will not have an immediate detrimental impact on trauma patient care; and
- (ii) the applicant has submitted to the department a corrective action plan, acceptable to the department, for the correction of the deficiencies;
- (c) designate the applicant as a trauma facility at a different level from that for which the applicant applied, provided that:
- (i) the applicant meets all of the requirements of the alternative trauma facility designation level; and
- (ii) the applicant agrees to be designated at the alternative trauma facility designation level; or
- (d) deny any designation if there is substantial noncompliance with the requirement, or the deficiencies may be a threat to public health and safety.
- (8) The department adopts and incorporates by reference "Resources for Optimal Care of the Injured Patient: 1999", published by the American College of Surgeons. The document contains the trauma facility criteria used by the American

College of Surgeons in its process for verification of trauma facilities. A copy may be obtained from the Department of Public Health and Human Services, Public Health and Safety Division, Emergency Medical Services and Trauma Systems Section, 1400 Broadway, P.O. Box 202951, Helena, MT 59620-2951.

AUTH: <u>50-6-402</u>, MCA

IMP: <u>50-6-402</u>, <u>50-6-410</u>, MCA

RULE IX LENGTH OF DESIGNATION (1) When a trauma facility is designated as such pursuant to [Rule VII], the period of designation is for three years beginning from the date the notice of designation is issued.

- (2) When a trauma facility is designated as such pursuant to [Rule VIII], the expiration date of the designation shall coincide with the expiration date of the American College of Surgeons' Certificate of Verification. Upon expiration of the Certificate of Verification, the facility may be granted a Montana designation extension of up to six months if the department receives documentation that an American College of Surgeons' verification survey is anticipated.
- (3) A provisional designation imposed pursuant to [Rule XI] is valid for a period determined by the department in consultation with the designation subcommittee, but not longer than 12 months. The provisional designation expires on the date set by the department unless the provisionally designated trauma facility:
- (a) receives a focused review by the department in consultation with the designation subcommittee to determine if the corrective action plan has resulted in compliance with the required criteria; and
- (b) the department determines that the corrective action plan has resulted in the facility successfully meeting the required criteria, in which case the department shall issue a designation as a trauma facility.
- (4) A trauma facility may renew its designation by completing the requirements of [Rule VII] or [Rule VIII].

AUTH: <u>50-6-402</u>, MCA IMP: <u>50-6-402</u>, MCA

<u>RULE X TRAUMA FACILITY REQUIREMENTS</u> (1) A designated trauma facility must:

- (a) adhere to these rules;
- (b) continue to be a health care facility; and
- (c) continue to provide the resources required for its designated level of trauma facility, as described in Appendix I of the State Trauma Plan.
- (2) If the designated facility is unable to provide the care required by (1), it must:
- (a) observe the trauma diversion plan required by Appendix I of the State Trauma Plan for its facility; and
- (b) immediately notify the department if the facility becomes unable to provide trauma services commensurate with its designation level for a period of more than one week.
  - (3) A designated facility may, without cause, terminate its trauma designation

after giving 90 days written notice to the department, the State Trauma Care Committee, and the Regional Trauma Care Advisory Committee.

(4) If, following its voluntary termination of trauma designation, a health care facility wishes to be reinstated as a trauma facility, the facility must reapply for designation by completing the requirements of [Rule VII] or [Rule VIII], whichever is applicable.

AUTH: 50-6-402, MCA

IMP: <u>50-6-402</u>, <u>50-6-410</u>, MCA

RULE XI COMPLAINT INVESTIGATION, REVOCATION, OR EMERGENCY SUSPENSION (1) The department may review, inspect, evaluate, and audit trauma patient medical records, inpatient logs, hospital emergency department logs, trauma performance improvement documentation, and any other documents relevant to trauma care by any trauma facility at any time to verify compliance with these rules.

- (2) The confidentiality of such records will be maintained by the department in accordance with state and federal law.
- (3) The department will investigate written complaints alleging violation of these rules in the following manner:
- (a) The department will request and the designated facility shall provide information that the department determines necessary to the investigation of the complaint.
- (b) The results of a department investigation will be reviewed with the designation subcommittee.
- (4) Following the completion of the investigation and review, the department may:
  - (a) take no action;
  - (b) initiate an emergency suspension of the facility's trauma designation;
- (c) require the designated facility to submit a corrective plan of action for any deficiencies that were noted:
  - (d) change the designation of a trauma facility to provisional; or
  - (e) revoke the designation of the designated facility.
- (5) The department will suspend the designation of a designated trauma facility on an emergency basis if the violation of these rules creates a substantial threat to public health or if the designated facility ceases to be a health care facility. The designated facility may appeal the emergency suspension pursuant to 50-6-410, MCA, but the emergency suspension shall remain in effect until a final decision is made by the department.
  - (6) The department may revoke a trauma facility designation if the facility:
  - (a) fails to comply with these rules;
  - (b) no longer is a health care facility;
- (c) makes a false statement of a material fact in the application for designation, in any record required by these rules, or in a matter under investigation;
- (d) prevents, interferes with, or attempts to impede in any way, the work of a department representative in the lawful enforcement of these rules; or
- (e) falsely advertises or in any way misrepresents the facility's ability to care for trauma patients based on its trauma designation status.

- (7) If a designated facility notifies the department that it will be temporarily noncompliant with its trauma facility designation criteria for longer than one week, the department, after consultation with the designation subcommittee, may take one or more of the following actions:
  - (a) conduct a focused review;
- (b) modify the facility's designation status to provisional and require that a plan of correction be submitted to the department outlining how the deficiency will be corrected;
- (c) change its designation level to be consistent with the trauma facility level for which it has the required resources; or
  - (d) suspend the trauma facility's designation on an emergency basis.

AUTH: 50-6-402, MCA

IMP: <u>50-6-402</u>, <u>50-6-410</u>, MCA

RULE XII DENIAL, MODIFICATION, SUSPENSION, OR REVOCATION OF DESIGNATION, AND APPEAL (1) If the department proposes to deny, modify, suspend, or revoke a facility's trauma designation, the department shall notify the health care facility of that fact by registered or certified mail at the last address shown in the department records.

- (2) The notice shall state the alleged facts that warrant the action and that the facility has an opportunity to request a hearing before the department to contest the decision.
- (3) If the facility wants to appeal the department's decision, it must request a hearing in writing within 30 calendar days after the date of receipt of the notice. The request must be in writing and submitted to the Department of Public Health and Human Services, Office of Fair Hearings, P.O. Box 202953, Helena, MT 59620-2953.
- (4) If a hearing is requested, the hearing will be held in accordance with the informal hearing procedures described in 2-4-604, MCA, and ARM 37.5.117 and 37.5.311.
- (5) If the facility does not request a hearing by the deadline cited in (3), after being sent the notice of opportunity for hearing, the facility will be deemed as to have waived the opportunity for a hearing, and the department's decision to deny, modify, or revoke a facility's trauma designation will be final.
- (6) As provided in [Rule XI], suspension of a trauma designation on an emergency basis is effective immediately upon receipt by the trauma facility of the notice required by (1), and remains in effect unless the facility files an appeal with the department and the suspension is lifted after a hearing.

AUTH: 50-6-402, MCA

IMP: <u>2-4-604</u>, <u>50-6-402</u>, <u>50-6-410</u>, MCA

RULE XIII REAPPLICATION FOR DESIGNATION (1) Six months after the denial of its request for designation, a health care facility may reapply for trauma facility designation pursuant to [Rule VIII].

(2) If a health care facility's trauma designation has been revoked, one year

after the revocation was final, the facility may petition the department, in writing, to be allowed to reapply to be designated a trauma facility once again. The department may deny the opportunity to reapply if, after investigation, the department determines that the reason for the revocation continues to exist. If the application is allowed, the hospital or facility must meet the requirements of [Rule VII] or [Rule VIII], whichever is relevant.

AUTH: 50-6-402, MCA

IMP: <u>50-6-402</u>, <u>50-6-410</u>, MCA

RULE XIV TRAUMA REGISTRIES AND DATA REPORTING (1) For the purpose of improving the quality of trauma care, all Montana health care facilities, as defined in 50-6-401, MCA, must participate in the state trauma register by collecting and reporting to the department the data listed in (4), on the schedule required by (2).

- (2) Within 60 days after the end of each quarter, each health care facility that provides service or care to trauma patients within Montana must submit to the department the information required by (4) concerning any trauma patient that it serves during any month of the quarter and who meets the criteria for inclusion in the trauma register that are set forth in Appendix J of the State Trauma Plan.
- (3) The data must be submitted to the department's trauma register in the same format as the state register uses, unless the department allows an alternate means of submission if use of the department's prescribed format would impose a severe hardship on the reporting facility. Regional trauma centers and area trauma hospitals must submit the data electronically, and community trauma facilities, trauma receiving facilities, and all other health care facilities treating trauma patients must submit the data using a paper format.
  - (4) The following data fields must be reported to the department:
  - (a) patient information that includes:
  - (i) a unique trauma patient identifier;
  - (ii) date of birth;
  - (iii) age;
  - (iv) sex;
  - (v) race; and
  - (vi) address;
  - (b) injury information that includes:
  - (i) date, time, and location of injury;
  - (ii) trauma injury diagnostic codes;
  - (iii) injury cause;
  - (iv) protective devices used by the patient, if any;
  - (v) results of alcohol or drug testing, if any; and
  - (vi) trauma injury diagnoses;
  - (c) prehospital information that includes:
  - (i) prehospital transport agencies:
  - (ii) patient extrication time;
  - (iii) emergency medical service (EMS) dispatch date;
  - (iv) EMS notification time;

- (v) time of arrival at scene;
- (vi) departure time from scene;
- (vii) time of arrival at the facility;
- (viii) triage criteria, including physiologic and anatomic conditions, injury circumstances, and comorbid factors;
  - (ix) EMS activation of trauma team;
  - (x) vital and neurologic signs;
  - (xi) treatment and procedures provided; and
- (xii) whether a prehospital report is included in the facility patient medical record;
  - (d) interfacility transfer information that includes:
  - (i) the names of the referring and receiving facilities;
  - (ii) trauma team activation;
  - (iii) patient arrival and discharge date and times from the referring facility;
  - (iv) vital and neurologic signs;
  - (v) date, time, and results of tests and procedures performed;
  - (vi) treatment at the referring facility;
  - (vii) payor source; and
  - (e) inpatient care information that includes:
  - (i) the name of the facility;
  - (ii) emergency department admission and discharge dates and times;
  - (iii) trauma team activation;
  - (iv) emergency department vital and neurologic signs;
  - (v) status of intubation and ventilation;
  - (vi) date, time, and results of tests and procedures performed;
  - (vii) post emergency department destination;
  - (viii) admitting service;
  - (ix) previous admission for the injury in question, if any;
  - (x) total days in the intensive care unit;
  - (xi) total days on ventilator;
  - (xii) date for rehabilitation consult;
  - (xiii) date nutrition addressed:
  - (xiv) substance counseling, if applicable;
  - (xv) use of blood products, if applicable;
  - (xvi) facility discharge date and time;
  - (xvii) discharge disposition;
  - (xviii) functional ability at discharge:
  - (ixx) payor source;
  - (xx) hospital charges and payments received;
  - (xxi) for all deaths, if an autopsy was performed; and
  - (xxii) for all deaths, whether there was any donation of tissue or organs.
- (5) Failure of a designated trauma facility to timely and accurately report to the department all data required by these rules is grounds for revocation of designation status.

AUTH: <u>50-6-402</u>, MCA

IMP: 50-6-401, 50-6-402, MCA

3. The Emergency Medical Services and Trauma Systems Section of the Department of Public Health and Human Services (the department) proposes these new rules to improve trauma care in Montana. Trauma is any severe, abrupt injury to the human body caused by mechanical, environmental, thermal, or other physical force. It is the leading cause of death for Montanans between the ages of 1 and 44. It is the fourth leading cause of death for all age groups nationally.

Although the national death rates from injury have fallen, in Montana the rates have risen steadily since 1995. Trauma caused only 8.6% of the Montana deaths in 2002, but accounted for 30.5% of the total years of potential life lost before the age of 75. American Indians make up 6% of Montana's population yet have an injury death rate three times that of the national average. American Indians are dying 10 to 13 years younger than their non-Indian counterparts in this state.

The overreaching goal of a trauma system is to achieve, maintain, and coordinate elements of care to provide the right care to the public in the right place at the right time. Trauma research supports the validity of the "golden hour", which is that limited yet imperative time from injury occurrence to definitive care. After this crucial time has expired, the body's organ systems, even those uninvolved in the initial injury, may suffer irreparable and potentially fatal damage.

Rural trauma care in Montana is complicated by geographic isolation, time between injury and discovery, distance to health care, and the availability of local health care resources. Due to the vast distances between them, all Montana health care facilities must be prepared to provide initial care to injured patients while simultaneously expediting the patients' transfer to definitive care. This level of preparation and organization has been proven nationally to reduce the number of preventable deaths and disabilities.

Efforts to adopt national uniform standards for effective trauma care have varied during the past 30 years. Despite numerous professional organizations supporting trauma care improvements, the American College of Surgeons (ACS) Committee on Trauma, established in 1922, has proven to be the leading authority in improving trauma care nationwide. ACS issued its first guidelines on trauma care in 1976.

ACS's most recent standards are found in its publication "Resources for the Optimal Care of the Injured Patient: 1999", which provides criteria for excellence in trauma care and ACS's classification of trauma centers based on the centers' resource availability. ACS also developed a consultation/verification process whereby a hospital could be evaluated to determine if the ACS criteria are being met. The assessment involves a comprehensive on-site review conducted over a three day period by a multi-disciplinary team of national trauma experts.

In November 1990, the federal Trauma Care Systems Development Act (Public Law 101-590) was enacted providing funding and a legislative framework to encourage the development of trauma systems across the nation. Part of the act called for the

development of a model plan for trauma systems. In 1992, the Health Resources and Services Administration (HPSA) under the U.S. Department of Health and Human Services developed the Model Trauma Care System Plan for states to adopt.

In Montana, federal grant support from HPSA led to the formation of a state task force comprised of representatives from the prehospital, nursing and physician professions, hospital administration, Indian Health Services, and state legislators. The task force met between 1990 and 1994 and formulated the state's first trauma system plan. In 1989, the department, with input from the task force, implemented a statewide trauma register for hospitals.

The task force evolved into the State Trauma Care Committee (STCC), which currently exists. The committee meets on a quarterly basis and serves in an advisory role on medical and administrative issues regarding trauma care. The STCC also divided the state into three trauma regions based on patient referral patterns. The three Regional Trauma Advisory Committees (RTACs) represent each trauma region and meet quarterly.

In 1999, ACS performed its first consultation in Montana of the state's overall trauma care system. Many of the recommendations from ACS's assessment have been used to develop Montana's trauma system plan. Also, Montana's regional trauma centers in each of the three trauma regions have successfully obtained verification from ACS as level II trauma centers.

Currently, the STCC has devised and adopted the "2006-2010 Montana Trauma System Plan". The plan is the outcome of the years of trauma system development activities, including input from the system's trauma care providers and patients, the ACS trauma system evaluation of Montana, the results of over five studies on inappropriate care and preventable mortality, and data from the statewide trauma registry. Input and approval was also obtained from the three RTACs. The "2006-2010 Montana Trauma System Plan" is a voluntary system designed to provide an organized, preplanned response for the state's trauma patients by assuring optimal patient care and the most efficient use of limited health care resources.

In the midst of the state's activities to improve trauma care, the 1995 state legislature enacted the statutes found in Title 50, chapter 6, part 4, MCA, codifying the activities of the department, the STCC, and the RTACs. The statutes provide for the state and regional advisory committees, the implementation of a system to categorize the various trauma care facilities, the development of a centralized registry to collect data on trauma care for quality improvement purposes, and rulemaking authority.

In a retrospective analysis, the Critical Illness and Trauma Foundation of Montana reviewed all traumatic deaths in the state occurring from October 1, 1990 to September 30, 1992. The study revealed an overall preventable trauma death rate of 13%. A subsequent study in 1998 was conducted after the state's trauma system

implementation. The overall preventable death rate had decreased to 8%. The study's conclusion proves that efforts to initiate a voluntary state trauma system have had a positive effect on the preventable death rate. However, rates of preventable death have not yet reached what would be ideally seen in a well-established trauma system.

As required by 50-6-402, MCA, the department is proposing these administrative rules to further the goals of Montana's trauma care system.

### **RULE I DEFINITIONS**

Appendix I of the "2006-2010 Montana Trauma System Plan" contains detailed criteria for the four levels of trauma facility designation as defined in Rule V. Because the criteria in Appendix I are extensive, very detailed, and consist of 28 pages of material, the department decided that it would reference the appendix throughout the rules for easier comprehension and implementation. The department therefore proposes to incorporate the appendix by reference.

The criteria in Appendix I are necessary to provide for consistency in the facility designation process listed in Rule V. The criteria are based on Chapter 23, Trauma Facilities Criteria, of the "ACS Resources for Optimal Care of the Injured Patient: 1999", which were adopted by the STCC and included in the initial Montana trauma system plan published in 1994. These criteria have been reviewed and revised with input from the STCC and the three RTACs to be consistent with the updated 1999 ACS document. Trauma facility consultation visits have been conducted for most of the potential trauma facilities in the state, and input received during these visits also confirmed that the criteria devised in Appendix I was appropriate for Montana. The STCC approved the final version of Appendix I in their meeting held on February 14, 2005.

Appendix J of the "2006-2010 Montana Trauma Plan" pertains to the statewide trauma registry. It includes provisions for confidentiality, data collection methods, computer data submission procedures, paper data forms, patient inclusion criteria, and a dictionary of registry terms. Appendix J supplements the requirements for a statewide registry found in proposed Rule XIV.

Last updated in November 2005, the department developed the criteria in Appendix J with the input and consensus of a multi-disciplinary group of medical professionals representing various sizes of health care facilities. The criteria are based on professional experiences, expert recommendations, and results from evidence-based research. The criteria include data on patients who had the potential to sustain serious or life-threatening injuries, and how they would benefit the most from a facility's trauma care program, the regional trauma system, and the state trauma system. The defined data elements were selected to support a facility's and trauma system's performance improvement efforts.

Furthermore, Appendix J was developed to meet the needs of both small and large

health care facilities that have varying levels of resources. It provides for electronic and paper data collection formats. Appendix J also provides the quarterly electronic schedule to transfer data to the centralized trauma system registry.

Appendix J's criteria are extensive, very detailed, and consist of over 60 pages of material. The department decided that it would reference the appendix throughout the rules for easier comprehension and implementation. For this reason, the department proposes to have Appendix J incorporated by reference.

Other definitions in Rule I are needed to explain the commonly-used terms in the ensuing rules. All are related to the composition and duties of the regional trauma systems, regional advisory committees, and the state trauma care committee as found in Rules II through IV; the application, review, approval, and status of the state's designation system for the various levels of trauma facilities, seen in Rules V through XIII; and the terminology used for describing the requirements needed for the statewide trauma registry as provided in Rule XIV.

### RULE II TRAUMA REGIONS

50-6-402(2)(b), MCA, requires the department to adopt rules to designate trauma regions throughout Montana, taking into consideration geographic distance from available trauma care, transportation modalities available, population location and density, health care facility resources, historical patterns of patient referral, and other considerations relevant to the optimum provision of emergency medical care.

The three regions specified in Rule II are those that currently exist. Rule II is needed to codify the regional delineations. The regions are designed to provide a supporting system for the physicians' care of the trauma patient. The regional trauma centers in each of the regions have successfully obtained verification from ACS as level II trauma centers. Each regional center provides a tertiary referral center for trauma patient referral within each region.

A regionalized approach, reflecting existing patient transfer patterns, assures adequate trauma care coverage. This system is consistent with the trend to regionalize all health care, which is based on the premise that quality and cost effectiveness will improve with experience and patient volume in smaller geographic regions.

Due to the inherent differences in population density, geography, and trauma care resources, it is recognized that the design of each trauma region must be somewhat individualized to achieve the objective of optimal patient care. The differences between communities require flexibility to develop the most appropriate system to fit the individual trauma region.

The alternative to the regional approach specified in Rule II is to not have such a system. The department rejected that alternative because 50-6-402(2)(b), MCA, requires a rule designating trauma regions. Besides the statutory requirement, the

trauma regions have been functionally existing for over a decade and are supported by the health care providers in this state. The regionalized approach has proven to be beneficial for a quality trauma care system in this large and mostly rural state.

### RULE III REGIONAL TRAUMA CARE ADVISORY COMMITTEES

50-6-402(2)(a)(iii) and (viii), MCA provide that the department shall adopt rules to establish operational procedures and criteria for the Regional Trauma Advisory Committees (RTACs) as well as rules concerning the committees' duties, responsibilities, and functions.

The RTACs give each regional system a voice in the development and implementation of an integrated regional trauma system. They serve to coordinate the regional system of care among the trauma facilities in the region so that efficient and prompt interfacility communication and transfer can take place according to patient need. The RTACs assist in developing local solutions to improve and maintain consistency in trauma care. They further provide case reports and trauma registry data so that the STCC and the department can coordinate better statewide trauma care between the regions.

Rule III(2) provides for the subcommittee structure of each RTAC. These subcommittees support regional education, emergency medical service issues, performance improvement, and injury prevention activities. Subcommittee focus on those issues has proven to be beneficial for providing quality trauma care in each region and for the state as a whole.

Rule III is needed to codify the regional committee delineations and their functions. The rule provides legitimacy to the RTACs. An alternative to the RTACs is to not provide a forum for facility participation in their regional trauma systems. Since the trauma regions have been functionally existent for over a decade and are supported by the health care providers in the state, the department rejected this alternative. Another alternative considered was to have only one advisory committee. That alternative was rejected because the large distances in the state would limit facility participation.

### RULE IV STATE TRAUMA CARE COMMITTEE

Like that for RTACs, 50-6-402(2)(a)(viii), MCA, requires the department to adopt rules to establish the duties, responsibilities, and functions of the state trauma care committee (STCC) created by 2-15-2216, MCA.

As mentioned earlier, the multi-disciplinary trauma system task force which met from 1990 to 1994 has evolved into the present day STCC. This group of health professionals has been meeting on a quarterly basis for over a decade. It has been involved with the Montana trauma system development since its inception and has provided hundreds of hours of voluntary participation in the implementation and evaluation of the system.

Participants in the STCC include two members from each RTAC, the department's trauma coordinators, a nurse or physician representing the Indian Health Service, and representatives of the Montana Hospital Association, Montana Medical Association, Montana Emergency Nurses Association, Montana Private Ambulance Operators, and the Montana chapter of American College of Emergency Physicians. The involvement of leaders from Montana's numerous sovereign Indian nations is critical for improving and maintaining a comprehensive trauma system in Montana. Although Montana law does not bind these nations, the department recognizes them as part of the comprehensive care system.

The STCC also assists in the development and implementation of a statewide trauma registry database and performance improvement system, assuring compliance with appropriate state laws, regulations and local policies, procedures, and contractual arrangements. The STCC uses the data from the registry to analyze the impact and results of the system, and to formulate appropriate changes to assure the highest possible level of patient care. The STCC also oversees the RTACs in their performance improvement, system evaluation, education and training programs, and injury prevention efforts.

Guidelines from the ACS support the intent behind Rule IV. The ACS recommends that people who are most closely involved in trauma care should lead in the development of a trauma care system. The ACS suggests that a trauma system will only succeed if all involved parties participate in the system's planning, development, and implementation.

Rule IV is needed for the coordination and adoption of criteria for optimal trauma care in Montana. The STCC provides a vehicle for health care providers to develop guidelines and conduct ongoing assessments of the state's trauma needs and resources. The alternative considered was to not have a rule establishing the duties, responsibilities, and functions of the STCC. The department determined that not having a rule outlining the duties and makeup of the STCC would cripple the department's continuous efforts to build an effective trauma system. The STCC has a history of providing critical oversight of the state's delivery of trauma care.

### RULE V LEVELS OF TRAUMA FACILITIES

50-6-402(2)(a)(i), MCA, provides that the department shall adopt rules that establish various levels of trauma facilities. When enacting this statute, the 1995 state legislature wrote in its statement of intent that the department was to adopt rules to "(5) establish four levels of trauma care facilities, each having a different capacity for trauma treatment: (a) regional centers capable of providing advanced trauma care to a region; (b) area trauma hospitals capable of handling most trauma patients within their ordinary service areas; (c) community trauma hospitals with limited emergency and surgical coverage; and (d) trauma receiving facilities, such as hospitals with no surgical coverage and medical assistance facilities." 1995 Laws of Montana, Chapter 579.

In Rule V, the department has listed four levels of trauma care facilities that mimic the legislature's statement of intent. The levels include (a) regional trauma centers; (b) area trauma hospitals; (c) community trauma facilities; and (d) trauma receiving facilities.

The trauma care system is the network of definitive care facilities that provide a spectrum of care for all injured patients. The classification scheme listed in Rule V is not a ranking of medical care, but is a ranking of resource availability. To avoid the concept that one level is necessarily better than another, numeric indicators for facility designation have been avoided. Rather, the rule provides descriptive titles of the trauma care capabilities of the various facilities.

The department devised the state's levels of facility resources in Rule V based on national criteria and with the assistance of health professionals on the STCC and RTACs. The criteria were developed to provide guidance to facilities in organizing their trauma response at the level of participation they choose. The requirements for each level are contained in Appendix I of the "2006-2010 Montana Trauma System Plan".

The designation of definitive trauma care facilities is essential to the development of a trauma care system so that the needs of all injured patients are addressed. Few individual facilities can provide all resources to all trauma patients in all situations. A designation system emphasizes the need for various levels of trauma centers to cooperate in the care of the injured patient so precious medical resources are not wasted.

The alternative considered to Rule V is having no determination of the levels of trauma facilities by the department. This option was not chosen because the department believes that having a level system assures that various health care facilities have the required resources to provide effective emergency care to critically injured patients. The level system also allows quick patient transfers to facilities that have level designations indicating more resource availability to assist the patients. Having required resources is the key to an effective trauma care system.

Another reason for not selecting any alternative to Rule V is that the Universal Billing 92 (UB-92) codes, which are the national de facto health institutional billing claim standard, have similar categories as Rule V for trauma facility care. Universal Billing codes are developed and overseen for maintenance of integrity by the National Uniform Billing Committee, comprised of the members of the American Hospital Association and all major payers, including the federal Centers for Medicaid and Medicare (CMM).

In order to use the appropriate trauma care UB-92 codes for Medicaid and Medicare billing, CMM requires the trauma facilities to be designated by a state or local governmental authority or verified by ACS. Because Montana currently has no identified levels of trauma centers, most facilities have been denied the opportunity

to bill for trauma care by using the applicable UB-92 codes. Rule V allows the department to designate trauma centers, thereby allowing the state's facilities to receive federal reimbursement for trauma team activation.

### RULE VI COMPOSITION OF SITE REVIEW TEAMS

Pursuant to 50-6-402(2)(a)(i), MCA, the department is to adopt rules that establish site survey procedures.

In order to designate the level of a trauma care facility, the facility's capability and performance must be reviewed. This assessment is best accomplished by an onsite review of the facility by a team of health care providers who have experience in providing trauma care. Having on-site reviews is consistent with the practices of the ACS and other state trauma systems, therefore the department determined that such a system would be beneficial when assessing levels of trauma care facilities in Montana.

The ideal site review team, identified as meeting the experience requirements specified in Rule VI, are the trauma medical director and a registered nurse employed in the role of the trauma coordinator. These two positions, widely recognized as the leaders of a facility trauma program, have been determined as being best able to accomplish the considerable responsibilities outlined in these rules. For those facilities with surgical capabilities, the commitment of surgeons to the improvement of trauma care is mandatory, therefore the trauma medical director on the team must be a general surgeon with the required trauma expertise. The department has found that the majority of other states with successful designation systems have the same staffing on their site review teams.

The department rejected not having Rule VI because 50-6-402(2)(a)(i), MCA requires such a rule. Also considered was not identifying the composition of the site review team. Doing so would leave the review process open to inconsistencies. Also, the lack of qualified team members may result in deficient or fatal care for trauma patients being treated at facilities with wrong designation levels. The department found this option to be unsatisfactory.

# RULE VII DESIGNATION PROCEDURES FOR FACILITIES NOT VERIFIED BY AMERICAN COLLEGE OF SURGEONS

50-6-402(2)(a)(i), MCA, provides that the department must adopt rules that establish various levels of trauma facilities.

Rule VII outlines the application requirements and site review procedure for health care facilities wanting a state designation of their trauma care program, as specified in Rule V. The site review process is proposed to consist of an expert trauma review team visiting all areas of the facility that provide trauma care. The process is designed to be constructive in assisting the facility's goal of providing optimal care. The site review team is responsible for evaluating medical records of trauma

patients, and correlating patient care with the performance improvement program. At the end of the on-site review, the site review team is to summarize its findings to the facility in an exit interview.

The team is then responsible for writing a confidential performance improvement report to be provided to the facility for the purposes of performance improvement and peer review. This report is not used to determine state designation or ACS verification.

The site review team is also responsible for completing a nonconfidential trauma facility designation report that provides an evaluation of the facility. The report specifies how the facility complies with the trauma facility resource criteria contained in Appendix I of the Montana trauma system plan. The report also recommends a facility designation to the STCC designation subcommittee and the department. The department has the option of fully designating a facility, providing provisional designation, or denying designation based on the site review team's report.

The process outlined in Rule VII is consistent with that used by other state trauma systems for facility designation and by the ACS for its trauma facility verification. The alternative considered for Rule VII was to not provide for a state designation process and instead adopt the ACS trauma facility verification as the state's sole designation process. The department found that this option was not viable because: (1) the majority of healthcare facilities in Montana that are identified as potential trauma facilities would not meet the lowest level of the ACS trauma facility verification, thus excluding those facilities found to be vital to the state's rural trauma system design; and (2) the costs for facilities to participate in the ACS consultation and verification program would be significant for them. Providing the state trauma facility consultation and designation program that is consistent with the practices of the ACS at no cost to the facility ensures facility participation in the state trauma plan.

# RULE VIII DESIGNATION PROCEDURES FOR FACILITIES VERIFIED AS TRAUMA FACILITIES BY AMERICAN COLLEGE OF SURGEONS

50-6-402(2)(a)(i), MCA, states that the department shall adopt rules that establish various levels of trauma facilities.

Rule VIII provides health care facilities with the option of receiving ACS verification. The ACS classifies trauma centers based on resource availability, and defines and redefines those activities necessary to maintain excellence in trauma care. The ACS standards and procedures have been used as a guide for the trauma care system development in Montana and throughout the U.S.

Currently there are six hospitals with ACS trauma center verification, and two are scheduled for consultation visits from the ACS. All of these facilities, which are located in each of the state's trauma regions, have voluntarily gone through the rigorous ACS process. The distinction of having ACS trauma center verification

denotes a significant medical and administrative commitment to provide excellence in trauma care leadership in the region. Each of these lead facilities is bearing the financial costs associated with ACS verification.

In areas where there are non-ACS designation authorities such as that operated by a state, the ACS will not perform its verification review without the designation authority's approval. Rule VIII will facilitate the coordination of efforts for ACS verification and the state designation process. The facility will complete the prereview questionnaire required by the ACS and provide a copy for the department and the STCC designation subcommittee to review. The department will participate with ACS's team during site reviews of facilities.

The confidential report generated by the site review team will be provided only to the facility for performance improvement and peer review purposes. The department will only require a copy of the letter from the ACS indicating if the facility has achieved successful ACS verification and the time duration for the designation. Copies of the letter will be made for the STCC designation subcommittee for its use.

The coordination of state and ACS activities for facility verification has already been implemented in Montana. The department and the STCC have approved the plan. This coordinated approach has allowed the department to attend six of the seven recent ACS visits in Montana. All parties involved in this process to date have favorably received it.

The alternative to developing Rule VIII was to not develop a coordinated approach to recognize and implement the ACS consultation and verification process in the state designation program. The department has already seen successful voluntary hospital participation in the ACS process. Not allowing for the ACS designation would result in those facilities with ACS verification to spend additional money and time to comply with the state system. Doing so would contribute to dissatisfaction and decreasing facility participation in the state trauma system. The department adheres to the principle that an organized team approach in providing care for the injured patient will result in an effective trauma system. The department determined that not having Rule VIII would be contrary to its cooperative approach.

### RULE IX LENGTH OF DESIGNATION

Under 50-6-402(2)(a)(ii), MCA, the department is to adopt rules that establish procedures for the time duration of the various designated levels of trauma facilities.

The three-year term for full designation of Montana trauma facilities is the same as that for ACS-verified facilities. Having the same duration terms helps coordinate the efforts needed for the effective and efficient implementation of Rule VIII.

Furthermore, the three-year time period is the same length as other states that require their own classifications of trauma facilities. The term has been proven by other states' programs to not be unduly burdensome to health care facilities having

to endure reviews every three years. Also, the length of time allows frequent opportunities to assist the facilities in the evaluation and improvement of their trauma care.

An alternative considered was to allow for a four-year term for facilities that are fully designated by the department. The department rejected that option because it would not allow for more frequent checks on the facilities to assure that they are capable of providing the required trauma care. Also, a different term length than that for ACS verification may lead to confusion among health care facilities.

Rule IX(2) provides a six-month interim period for facilities whose ACS verification expired and they are in the process of being reverified. ACS does not provide for an interim period. The department is providing the six-month term for state designation because the six-month time period provides a reasonable time for that facility to continue its state-designated status while an ACS reverification visit is being actively sought and scheduled, so as to allow for state participation in the site review process.

Rule IX(3) allows the department to grant a one-year term for provisional designations. Such designations are given to those facilities that have deficiencies in meeting the required designation but are substantially compliant with the resource criteria. The department chose the one-year term because it was found to provide sufficient time for provisional facilities to correct their deficiencies. The department rejected the idea of having a two-year term because the longer period would not facilitate the prompt correction of any found deficiencies.

ACS does not provide a provisional level of verification. Because the state designation is a voluntary process, the department has opted to include provisional designation status as an additional incentive for facilities to participate and to further encourage active development of optimum trauma patient care processes.

### RULE X TRAUMA FACILITY REQUIREMENTS

Pursuant to 50-6-402(2)(a)(i), MCA, the department is to adopt rules that establish the various levels of trauma facilities and the standards each facility is required to meet concerning personnel, equipment, resources, data collection, and organizational capabilities.

Rule X provides options for health care facilities that have lost the critical resources necessary to provide optimal trauma patient care at a designated level. If a designated trauma facility does not have the resources needed to meet their level of designation, Rule X requires the facility to inform the department in a timely manner so the department can make necessary adjustments in the state trauma system coordination.

Rule X(2) allows for the continued level designation of a health facility that is temporarily out of compliance with the requirements needed for the designation level. If the required resources are not available for less than a week, the facility can

elect to develop and follow a plan to divert trauma patients to the closest trauma facility known to have the necessary resources. It is acknowledged that this option can be employed only when there is another facility within a reasonable distance for which to divert seriously injured patients. If a facility will not have the required resources for over a week, the department is to be notified promptly in order to develop a contingency plan to compensate for the lack of required resources, as further described in Rule XI(7).

The Montana trauma system has been designed from the outset to be a voluntary program. Facilities may voluntarily elect to become a trauma facility in the state. As such, Rule X(3) provides for a facility to voluntarily terminate its trauma designation. The requirement that the facility provide a 90-day written notice to the department of its intent to terminate its trauma designation allows the department, the STCC, and the RTAC to develop a plan for how to deal with the loss of that trauma facility in the best manner possible.

If a facility that voluntarily terminates its trauma designation wishes to be reinstated as a trauma center, Rule X(4) requires them to go through the trauma designation process again as outlined in Rule VII or Rule VIII. Reapplying for the designation is necessary to assure the facility meets the criteria necessary to function at the level of trauma designation it seeks.

The alternatives considered for Rule X included allowing a two-week period for a designated facility to lack the required resources needed for the facility's designation level. That option was rejected because it was felt that this was too long without a contingency plan being developed to assure the community is being adequately covered for its trauma care. Another alternative considered was to require the facility to provide the department with a 60-day notice for terminating their designation status. That time period was also rejected as it was determined that this would not provide sufficient time for the STCC and RTAC to develop a plan to deal with the loss of the trauma facility.

# RULE XI COMPLAINT INVESTIGATION, REVOCATION, OR EMERGENCY SUSPENSION

50-6-402(2)(a)(ii), MCA, requires the department to adopt rules to establish and coordinate the statewide trauma care system, including rules on the procedures for revocation of a trauma facility's designation, complaint investigation, and emergency suspension of the designation.

Rule XI provides the department with authority to investigate complaints and take appropriate actions in order to assure that optimal patient care is delivered within the state trauma care system. The rule allows the department to be responsive to any events that may hinder the state trauma system's mission of preventing death or disability to injured patients.

Rule XI(3) allows the department to access the health care facility's documentation

during any investigation. Trauma patient medical records are needed for specific patient follow-up, and they provide the best information to evaluate trauma patient care. Inpatient and emergency department logs help to identify seriously injured patients cared for at the facility. Trauma performance improvement documentation helps to assure that the facility has identified opportunities for performance improvement, developed an action plan to correct any deficiencies noted, and monitored the implementation of the corrective actions. This practice of reviewing the health care facility documentation listed above has been found to be successful for other designating authorities in the U.S.

Rule XI(4) provides the list of actions the department may take after investigation. The department's course of action will depend on the severity of the violations found from the investigation.

Rule XI(4)(c) allows the department to require the facility to submit a corrective action plan to eliminate any potential for the suspension or revocation of a designation level. Often the best opportunities for improvement come from a performance evaluation, learning from mistakes, and making necessary changes. There is no evidence that overly punitive measures are effective for less major violations, therefore the department allows itself the option of requiring corrective action plans.

Rule XI(5) and (6) provide for the emergency suspension and revocation of a facility's trauma designation after department investigation. The department is to initiate the emergency suspension if a violation of these rules creates a substantial threat to public health or the designated facility ceases to be a health care facility. Emergency suspension is needed to prevent death or disabilities to trauma patients due to a facility not possessing and/or providing the proper health care resources. The option for the department to revoke a facility's designation, seen in Rule XI(6), is necessary for the department to take the most appropriate action for the most egregious of violations. The facility has the right to contest the department's emergency suspension or revocation in a fair hearing, as described in Rule XII.

Rule XI(7) allows the department to take certain actions in cases when a facility will be temporarily out of compliance with its designation criteria for more than one week. The options allow for leniency by allowing the facility to submit a plan of correction, depending on the severity of the criteria violation. If a facility's noncompliance creates a substantial risk to the public's health, the department may suspend the care designation on an emergency basis.

The alternatives considered for Rule XI included allowing the department wider access to review the facility during investigations. The department determined that the requested documentation specified in this rule should, in most circumstances, provide sufficient access to the facility to verify compliance. The department's review process and the ability to make decisions about the facility's quality of trauma care are necessary to effectively verify compliance with the remainder of these rules.

Also, the graduated adverse actions that the department may take match those for license violations in other areas that the department regulates. For all state license actions, 2-4-631(3), MCA, requires all state agencies to provide notice to the license holder before taking any action against a license except when the agency finds that "public health, safety, or welfare imperatively requires emergency action and incorporates a finding to that effect in its order".

# RULE XII DENIAL, MODIFICATION, SUSPENSION, OR REVOCATION OF DESIGNATIONS, AND APPEAL

Under 50-6-402(2)(c), MCA, the department shall adopt rules that establish the procedure to be followed by a health care facility to appeal a decision by the department that affects the facility's designation as a trauma facility. The procedure compliments 50-6-410(5), MCA, which allows the department to deny or revoke a health care facility's designation as a trauma facility upon written notice to the health care facility, allows the facility to appeal the decision within 30 days after it receives the department's written notice, and requires the administrative appeal to be conducted through an informal process provided in 2-4-604, MCA.

In Rule XII, the department requires that its written notice of the denial or revocation is to be sent to the health care facility via certified or registered mail. The rule further provides that the informal appeal process provided for in 2-4-604, MCA, be conducted in accordance with ARM 37.5.117 and 37.5.311. ARM 37.5.117(1)(h) provides that hearings for the "designation of health care facilities as trauma facilities under Title 50, chapter 6, part 4, MCA" are to be conducted in accordance with the various administrative hearing procedures in ARM Title 37, chapter 5, subchapter 3. ARM 37.5.311 provides the general procedure for conducting an informal reconsideration of the department's actions.

In order to be fair and reasonable, health care facilities that are designated by the state as trauma facilities must have an avenue to challenge the department's decisions if those actions are perceived as unreasonable. Rule XII provides such a process. Because the department has set procedures for all of its administrative appeals found in ARM Title 37, chapter 5, the department did not consider any alternatives. The department chose the procedures in Rule XII so that the appeals process for the denial or revocation of trauma care designation would be consistent with all other appeal actions within the department.

#### RULE XIII REAPPLICATION FOR DESIGNATION

Rule XIII(1) allows a health care facility to reapply for designation after the department has denied the designation. The facility must enact changes in their processes in order to receive designation. The six month period prior to reapplication provides an appropriate and reasonable period for the facility to make the appropriate changes. The time period is also adequate for the facility to establish a track record of its enacted changes, and provides an evaluation of the effectiveness of those enacted changes.

The department rejected the alternatives of a shorter or longer time period than six months because a lesser time period would not provide for an adequate track record time period to verify the effectiveness of the facility's designation efforts, and a longer time period would unduly limit the facility's access to reapplication.

Rule XIII(2) provides for a facility whose designation was revoked to petition the department for redesignation after one year from the time the original designation was revoked. For the department to revoke a facility's designation, that facility would have met criteria in Rule XI(6)(a) through (e). Usual practice across the nation provides for a one-year term for a facility to enact significant changes to correct any deficiency and show an adequate track record proving that the corrections will remain in place.

The department rejected the alternatives of a shorter or longer time period than one year because revocation of a designation is based on the significant lack of compliance and a lesser time period does not provide for an adequate track record time period to verify effectiveness of significant changes enacted. A period longer than one year would not facilitate the timely correction of such noncompliance.

### RULE XIV TRAUMA REGISTRIES AND DATA REPORTING

A "state trauma register" is defined in 50-6-401(6), MCA, as trauma data relating to a specific patient or health care facility that is maintained by the department in an electronic format and that has the primary purpose of facilitating peer review and quality improvement for a health care facility or a trauma care system.

50-6-402(1), MCA, requires the department to develop and adopt a statewide trauma register. 50-6-402(2)(a)(vi), MCA, directs the department to adopt rules establishing requirements for the collection and release of trauma register data. 50-6-402(2)(d), MCA, requires the department to specify the information that must be submitted in order to provide statistical evaluations of the state and regional trauma care systems, plan prevention programs, assess trauma-related educational priorities, and determine how trauma facilities and emergency medical services comply with the department's protocols and standards. 50-6-402(2)(e), MCA, requires the department to establish an electronic format and develop requirements for health care facilities in order to qualify as a hospital trauma register.

Having a statewide trauma register is a critical component of a trauma care system. Decision making for optimal care of the trauma patient should be based on understanding the causes, treatment, and outcomes associated with the injury. A trauma registry provides for the collection, storage, and reporting of information about trauma patients so that optimal care can be delivered to future trauma patients. The ACS acknowledges the importance of having data from trauma registries, therefore it requires facilities to have registries in order to qualify for ACS verification.

The data in the trauma registry can be used in a variety of ways, as follows:

For performance improvement, the cumulative data in the registry facilitates the objective review of the care provided and identifies variations in the process or outcome of care. The regional and statewide trauma systems can monitor a variety of parameters to compare benchmarks across systems of care, track variability and outcomes, identify opportunities for improvement, and measure progress.

For public health, trauma registry data provide information regarding incidence, care, cost, and outcome of injuries in a specific region and across the state. This information may be used to inform public officials about trauma as a public health problem, thus serving as a basis for legislation and regulatory efforts to benefit injury prevention programs.

For outcome research, the registry database facilitates the evaluation of strategies to improve the care of the injured patient.

For resource utilization, the trauma registry data support the determination of resources required by the individual facilities' trauma program and by the department for trauma designation.

In 1989, the department, with input from the trauma task force, selected a trauma registry software product to be provided at no charge to participating health care facilities. All training costs for those individuals participating with the trauma registry at the facilities have been assumed by the department, including costs for travel if required.

After a period of use, significant problems were identified with the trauma registry software which resulted in the department purchasing new registry software in 2002. Twelve facilities have been provided with the software and the associated performance improvement module to assist in the facilities' performance improvement efforts.

Through a combination of federal grants and money allocated from the state general fund, the department has paid the costs for the software, user requested modifications, technical support and updates, training, and attendance at national conferences and the annual STCC meeting. The health care facilities using the registry bear the costs of supplying sufficient memory space on the hard drive of a computer to run the software application in a location that protects confidential patient information. The facilities are also responsible for their costs of having their personnel abstract the information from medical records and enter the data in the trauma registry. The total cost is impossible to estimate, but the cost for personnel time can be calculated at approximately one hour per patient medical record.

Depending on the number of trauma patients they serve, health care facilities may use the computerized version of the registry or provide written information on

registry forms developed by the department. Rule XIV requires the use of the computerized registry for regional trauma centers capable of providing advanced trauma care to a region, and community trauma hospitals that have limited emergency and surgical coverage. These types of facilities serve high volumes of trauma patients. These facilities are also the ones who have requested the registry software and most have been using it for many years.

The department developed paper data abstraction forms with RTAC input for use by health care facilities serving smaller volumes of trauma patients. Such facilities include area trauma hospitals that are capable of handling most trauma patients within their normal service areas, and trauma receiving facilities such as hospitals with no surgical coverage. The department pays for the forms used and mailing costs and provides the computer and personnel to enter the information into the central site trauma registry.

The department is considering a web-based version of the registry so that the collected data can be in a central site. The department assumes the costs of the performance improvement review performed by the state trauma coordinator with the written feedback given to the facility and any training costs for personnel and attendance at the statewide trauma meeting. The department will also assume any costs that may occur in processing trauma registry reports requested by the participating facilities.

Rule XIV(4) lists the data that health care facilities must collect and report for the statewide registry. This information is the same specified in Appendix J of the "2006-2010 Montana Trauma System Plan". The rationale for the use of Appendix J and information on how it was developed is listed under Rule I, Definitions.

The medical data collected for the trauma registry are covered by all medical record privacy law. 50-6-415(1), MCA, provides that the health care facility's data may only be given to the facility's peer review committee, the RTAC of the region in which the facility is located, the STCC, and the department. The data are also subject to the federal Health Insurance Portability and Accountability Act (HIPAA), Standards for Privacy of Individually Identifiable Health Information (the Privacy Rule), found in 45 CFR section 164.501, et seq. Pursuant to 45 CFR section 164.512(b)(I) of the Privacy Rule, covered entities such as health care facilities, the department, and the STCC and RTACs are "authorized by law to collect or receive such information for the purpose of preventing or controlling disease, injury, or disability, including, but not limited to, the reporting of disease, injury, vital events such as birth or death, and the conduct of public health surveillance, public health investigations, and public health interventions".

Rule XIV is necessary to reduce the number of deaths and disabilities caused by trauma. Optimal trauma care requires each trauma patient to get to the right facility with the appropriate care resources within the right time period. In order to accomplish this goal, medical personnel who are first responders, emergency rooms, and inpatient hospital trauma services must identify factors that keep patients

from reaching the most appropriate facility in a timely manner and then must work together to systematically eliminate or reduce those factors. Analysis of these data will provide a way to assess the effectiveness of the current responses to trauma patients and to then target the trauma system quality improvement efforts.

The department did not consider any alternatives when devising Rule XIV. 50-6-402, MCA, requires the department to develop rules and implement a statewide registry. Furthermore, Montana has been using a trauma registry system since 1989. A trauma registry provides the data that are essential to understand, modify, and improve this state's trauma system. The data may indicate needed changes in local, regional, or state trauma care patterns, protocols, and prevention techniques.

- 4. Interested persons may submit their data, views, or arguments either orally or in writing at the hearing. Written data, views, or arguments may also be submitted to Gwen Knight, Office of Legal Affairs, Department of Public Health and Human Services, P.O. Box 202951, Helena, MT 59620-2951, no later than 5:00 p.m. on April 20, 2006. Data, views, or arguments may also be submitted by facsimile (406)444-1970 or by electronic mail via the Internet to dphhslegal@mt.gov. The department also maintains lists of persons interested in receiving notice of administrative rule changes. These lists are compiled according to subjects or programs of interest. For placement on the mailing list, please write the person at the address above.
- 5. The Office of Legal Affairs, Department of Public Health and Human Services has been designated to preside over and conduct the hearing.

/s/ Dawn Sliva	/s/ Joan Miles
Rule Reviewer	Director, Public Health and
	Human Services

# BEFORE THE BOARD OF PUBLIC EDUCATION OF THE STATE OF MONTANA

In the matter of the amendment	)	NOTICE OF AMENDMENT
of ARM 10.55.701, 10.55.801 and	)	
10.55.1003 relating to accreditation	)	
standards	)	

TO: All Concerned Persons

- 1. On December 22, 2005, the Board of Public Education published MAR Notice No. 10-55-237 regarding the public hearing on the proposed amendment of the above-stated rules concerning accreditation standards at page 2488 of the 2005 Montana Administrative Register, Issue Number 24.
- 2. The Board of Public Education has amended ARM 10.55.1003 exactly as proposed.
- 3. After consideration of the comments received, the Board of Public Education has amended ARM 10.55.701 and 10.55.801 with the following changes, stricken matter interlined, new matter underlined:
  - 10.55.701 BOARD OF TRUSTEES (1) through (3)(f) remain as proposed.
- (g) a policy that is designed to prevent <u>address</u> bullying, intimidation, and harassment of students and school personnel;
  - (h) through (8) remain as proposed.
  - 10.55.801 SCHOOL CLIMATE (1) through (1)(c) remain as proposed.
- (d) develop policies, procedures, and rules that respect the rights of all learners, and promote an awareness of and concern for the well-being of others, and prevent address bullying, intimidation, and harassment of students and school personnel:
  - (e) through (j) remain as proposed.
- 4. The Board of Public Education has thoroughly considered the comments and testimony received on the proposed amendments. The following is a summary of the comments received and the board's responses.
- COMMENT 1: Deborah Schuaf, staff attorney for the American Civil Liberties Union, emphasized the need for schools to provide not only a basic right to an education but to also create a safe environment, which ultimately will protect schools from lawsuits.
- RESPONSE 1: The board thanks this witness for her input and agrees with her testimony.
  - COMMENT 2: Debra Silk, attorney for the Montana School Boards

Association, supported the adoption of the amendments but requested that the language in ARM 10.55.701 be amended to strike the word "prevent" and insert the word "address" under (3)(g).

RESPONSE 2: The board appreciates the comment and agrees with the amendment.

COMMENT 3: Darrell Rud, executive director of the School Administrators of Montana, spoke in support of the amendments.

RESPONSE 3: The board appreciates and accepts this comment.

COMMENT 4: Two speakers, representing themselves, addressed the proposed amendments from the perspective that adoption of a bullying/harassment policy was not needed in the state school system. They also expressed concern about the rule opening the door to create a protected class related to sexual orientation and gender identity.

RESPONSE 4: The board appreciates the comments but disagrees with the contention that policies should not be required in all school districts. The issue of sexual orientation and gender identity is not specifically included nor addressed by the amendments.

COMMENT 5: Charlene Howard, a representative from the Montana Eagle Forum, felt that a policy is not needed and that it would serve to manipulate the thoughts and feelings of our students.

RESPONSE 5: The board appreciates her input but disagrees with her conclusions.

COMMENT 6: Harris Himes, representative of the Montana Family Coalition, contends that this issue was addressed by the Legislature and turned down and that felt that these amendments are an effort to circumvent opinions and positions of the Montana Legislature.

RESPONSE 6: The board thanks him for his input but disagrees with his conclusions.

COMMENT 7: Written comments received in support of the amendments included letters from: Eric Feaver, president of MEA-MFT; Hugh Zachhiem, concerned citizen; Beth Brenneman, of the Montana Advocacy Program; and Christine Kaufman, representing the Montana Human Rights Network. The general nature and tone of the comments supported the need for a requirement in the accreditation standards that all school districts have in place a policy addressing bullying, harassment, and intimidation.

RESPONSE 7: The board appreciates the input and generally accepts and

agrees with the comments.

COMMENT 8: Written comments in opposition to the amendments were received from Representative Roger Koopman, Shirley Rasmusson, and Lorna Stremcha. The main message in all of these comments was that the requirement for schools to adopt a bullying, harassment, and intimidation policy was not necessary.

RESPONSE 8: The board appreciates the comments of each, but disagrees with their conclusions.

5. Pursuant to the agreement between the Board of Public Education and the Montana Legislature, the board states that it does not anticipate any implementation costs in connection with these amendments.

/s/ Dr. Kirk Miller Dr. Kirk Miller, Chair Board of Public Education

/s/ Steve Meloy
Steve Meloy, Executive Secretary
Board of Public Education
Rule Reviewer

# BEFORE THE DEPARTMENT OF ENVIRONMENTAL QUALITY OF THE STATE OF MONTANA

In the matter of the amendment of ARM	) NOTICE OF AMENDMENT AND
17.50.201 and 17.50.202, and the	) ADOPTION
adoption of new rule I pertaining to	)
motor vehicle wrecking facility license	) (MOTOR VEHICLE RECYCLING
	AND DISPOSAL)

TO: All Concerned Persons

- 1. On December 22, 2005, the Department of Environmental Quality published MAR Notice No. 17-237 regarding a notice of public hearing on the proposed amendment and adoption of the above-stated rules at page 2506, 2005 Montana Administrative Register, issue number 24.
- 2. The department has amended ARM 17.50.201 and 17.50.202, and adopted New Rule I (17.50.203) exactly as proposed.
- 3. The following comment was received and appears with the department's response:

<u>COMMENT NO. 1:</u> The department received one verbal comment in support of the proposed rule amendments and adoption.

RESPONSE: The department acknowledges the comment.

Reviewed by: DEPARTMENT OF ENVIRONMENTAL QUALITY

/s/ John F. North

By: /s/ Richard H. Opper

JOHN F. NORTH

RICHARD H. OPPER

Rule Reviewer Director

# BEFORE THE BOARD OF MEDICAL EXAMINERS DEPARTMENT OF LABOR AND INDUSTRY STATE OF MONTANA

In the matter of the adoption of NEW	) NOTICE OF ADOPTION
RULE I pertaining to medical assistants	)
and NEW RULE II pertaining to fee	)
abatement	)

#### TO: All Concerned Persons

- 1. On October 6, 2005, the Board of Medical Examiners published MAR Notice No. 24-156-62 regarding the public hearing on the proposed adoption of the above-stated rules at page 1882 of the 2005 Montana Administrative Register, issue no. 19.
- 2. A public hearing on the proposed adoption was held on November 17, 2005. Members of the public spoke at the public hearing. In addition, written comments were received prior to the closing of the comment period on November 25, 2005.
- 3. The Board of Medical Examiners (board) adopted NEW RULE II (ARM 24.156.410) on December 12, 2005, at page 2676 of the 2005 Montana Administrative Register, issue no. 24.
- 4. The Board of Medical Examiners has thoroughly considered all of the comments made regarding New Rule I. A summary of the comments received and the board's responses are as follows:

<u>General Comment</u>: Fifty-eight written comments were submitted prior to the closing of the comment period on November 25, 2005. Included in these written submissions were the texts of 11 oral comments that were made during the public hearing on November 17, 2005. Twenty-one written comments were in favor of adoption of the new rule. Thirty-six comments opposed the adoption of the new rule.

General Response: The board thanks all commentors for their comments.

<u>Comment 1</u>: Nine comments were received from physicians who thanked the board for its work and supported the new rule. All nine physicians stated that they rely on medical assistants as an indispensable part of their practice and applauded the new rule's supervision requirements and the guidelines for immunizations.

Response 1: The board thanks these physicians for their support of the new rule.

<u>Comment 2</u>: Seven comments were received from medical assistants who thanked the board for drafting the new rule to allow flexibility in education and assignment of

tasks, and who discussed the important role medical assistants play in assisting physicians and podiatrists in providing health care in Montana.

Response 2: The board thanks these medical assistants for their support of the new rule.

<u>Comment 3</u>: Three comments were received that supported the New Rule I, but which sought a more narrowly defined scope of practice, including additional duties to be delegated.

Response 3: The board thanks these commentors for their support. After an extended discussion of the scope of practice the board did narrow the tasks that could be performed by a medical assistant to exclude monitoring blood products in New Rule I(7)(e).

<u>Comment 4</u>: Twenty-two written comments from nurses, eight comments from lay members of the public, one comment from a medical doctor, and one comment from a certified medical assistant expressed concern about perceived lack of guidelines necessary to ensure patient safety, the expanded scope of a medical assistant's practice, the definition of "physician's office," the education and training of medical assistants, the definition of "direct supervision," and the protocol for immunizations and invasive procedures.

Response 4: The board thanks all of these individuals for their comments and directs them to responses 7, 8, 9, 10, 11, and 12 where these concerns are addressed in detail.

<u>Comment 5</u>: Two comments that were opposed to New Rule I questioned how the legislature could allow physicians to act as licensing boards.

Response 5: The board thanks these individuals for their comments. The legislature did not intend that physicians act as licensing boards. Section 37-3-104, MCA is not a licensing statute. Medical assistants are unlicensed in Montana.

<u>Comment 6</u>: The Montana Nurses' Association and AARP commented on all of the concerns raised in comment 4 and, additionally, commented on "routine" and "technical" tasks and sections 3, 6, and 7 of the New Rule.

<u>Response 6</u>: The board thanks the Montana Nurses' Association and AARP for their comments and directs them to responses 7, 8, 9, 10, 11, and 12 where their concerns are addressed in detail.

<u>Comment 7</u>: The Montana Board of Nursing (BON) commented in detail and at length about the new rule. The BON thanked the board for revising the new rule from its original form that was withdrawn, endorsed the changes made by the board, and recommend further changes. Specifically, the BON recommended that New Rule I(5), which requires that the supervising physician or podiatrist's office inform

patients when a medical assistant is seeing them, be changed to allow flexibility in how and by whom a patient is informed.

Response 7: The board votes to amend New Rule I(5) to conform with the BON's suggested language: "The supervising physician or podiatrist shall ensure that patients are informed when a medical assistant is seeing them" and to further amend (5) by adding a final sentence: "A medical assistant shall wear a name badge that includes the title 'medical assistant'."

<u>Comment 8</u>: The BON recommended that New Rule I(6) be amended by deleting that part of the rule that appears after the "or" so that the rule would read, "A medical assistant must be a graduate of an accredited medical assisting program." The BON in its comments conceded that a grandfather clause might be acceptable.

Response 8: The board thanks the BON for this suggestion. After lengthy discussion, the board decided to adopt New Rule I(6) as noticed because the language as proposed allows for experienced individuals who might not fall within a grandfather clause to work in Montana. For instance, the board hypothesized that an Army corpsman who had worked for four or five years in a military or combat situation would have training and experience that would be exceptionally valuable but not fall within a grandfather clause. The physician would be able to determine that the training and experience is appropriate and the physician would be responsible for the Army corpsman's work as a medical assistant.

Comment 9: The BON asked the board to affirm the BON's understanding that New Rule I(1)'s definition of "Office" does not authorize the use of medical assistants in the ER, hospital, long-term care, or other acute-care settings although physicians and podiatrists may use medical assistants at their outreach clinics where the outreach clinic is conducted in the same building as houses a hospital, ER, or long-term care facility.

Response 9: The board thanked the BON for this comment and offered the BON the assurance it sought. The board voted to amend New Rule I(1)(b) to read, "'Office' means a location that a physician or podiatrist designates as the physician's or podiatrist's office, but excludes acute care or long-term care facilities. However, the physician or podiatrist may utilize an office in a building which houses an emergency room, an acute-care, or long-term facility for scheduled services."

Comment 10: The BON commented that "routine and technical" language of New Rule I(4) is "very appropriate and provides good guidance to physicians and podiatrists," but recommended substituting "shall" for "should" in sentence 4.

Response 10: The board thanked the BON for this comment and voted to amend New Rule I(4) by substituting "shall" for "should be" in sentence 4.

- Comment 11: The BON commented that the term "assigned" was used in all but one place and asked that "assigned" be used throughout the rule instead of "assigned" and "delegated."
- Response 11: The board thanks the BON for this comment and votes that the term "assigned" be used consistently in every place where the word "delegated" appears.
- <u>Comment 12</u>: The Montana Nursing Association commented that New Rule I(7) is too broad and that the tasks listed are not "routine and technical."
- Response 12: The board thanks the Montana Nursing Association for this comment. The board has worked hard to create a list of restrictions to protect the public while, at the same time, avoiding creating a list of allowable tasks that would require constant updating. The board has learned that delivery of blood products by IV is not taught in medical assistant programs at this time and votes to amend New Rule I(7) by deleting "blood product" from (7)(d) and creating a new (7)(e) that prohibits "administering blood products by IV."
- 5. After consideration of the comments, the board has adopted New Rule I (ARM 24.156.640), with the following changes, stricken matter interlined, new matter underlined:
- NEW RULE I (24.156.640) MEDICAL ASSISTANT (1) and (1)(a) remain as proposed.
- (b) "Office" means a location that a physician or podiatrist designates as the physician's or podiatrist's office, but excludes acute care or long term care facilities. unless However, the physician or podiatrist utilizes the may utilize a building which houses an emergency room, acute care, or long term care facility for scheduled services.
  - (c) through (3) remain as proposed.
- (4) The supervising physician or podiatrist is responsible for determining the competency of a medical assistant to perform the administrative and clinical tasks assigned to the medical assistant. Assigned tasks must be consistent with the supervising physician or podiatrist's education, training, experience, and active practice. Assigned tasks must be the type that a reasonable and prudent physician (or podiatrist) would find within the scope of sound medical judgment to assign. Assigned tasks, other than those tasks enumerated in 37-3-104(1)(b), MCA, should shall be routine, technical tasks for which the medical assistant has been appropriately trained. A physician (or podiatrist) may only delegate assign tasks that the physician (or podiatrist) is qualified to perform and tasks that the physician (or podiatrist) has not been legally restricted from performing. Any tasks performed by the medical assistant will be held to the same standard that is applied to the supervising physician or podiatrist.
  - (a) remains as proposed.
- (5) The supervising physician or podiatrist's office shall inform ensure that patients are informed when a medical assistant is seeing them and shall ensure that assigned tasks are provided in the context of an appropriate physician/patient

relationship. A medical assistant shall wear a name badge that includes the title "medical assistant".

- (6) through (7)(b) remain as proposed.
- (c) conscious sedation monitoring, unless under the direct supervision of a physician or podiatrist; and
- (d) administering fluids, blood products, or medications through an IV, unless under the direct supervision of a physician or podiatrist. ; and
  - (e) administering blood products by IV.
  - (8) remains as proposed.

AUTH: 37-3-104, 37-3-203, MCA

IMP: 37-3-104, MCA

BOARD OF MEDICAL EXAMINERS MICHAEL LAPAN, D.P.M., Chairperson

/s/ MARK CADWALLADER

Mark Cadwallader

Alternate Rule Reviewer

/s/ KEITH KELLY

Keith Kelly, Commissioner

DEPARTMENT OF LABOR AND INDUSTRY

### BEFORE THE BOARD OF PLUMBERS DEPARTMENT OF LABOR AND INDUSTRY STATE OF MONTANA

In the matter of the adoption of	) CORRECTED NOTICE OF
NEW RULE I pertaining to continuing	) ADOPTION
education requirements	)

TO: All Concerned Persons

- 1. On June 16, 2005, the Board of Plumbers (board) published MAR Notice No. 24-180-42 regarding the proposed adoption of the above-stated rule at page 893 of the 2005 Montana Administrative Register, issue no. 11. On December 8, 2005, the board published the notice of adoption at page 2460 of the 2005 Montana Administrative Register, issue no. 23.
- 2. In proofing the replacement page for the fourth quarter of 2005, it was discovered that a period was inadvertently used in the adoption notice instead of a semi-colon, which had been used in the proposal notice. The rule, as adopted in corrected form, reads as follows, deleted matter interlined, new matter underlined:

### NEW RULE I (24.180.2102) CONTINUING EDUCATION REQUIREMENTS

- (1) through (2)(b)(ii) remain as adopted.
- (iii) a certified journeyman and apprentice plumbing instructor:
- (iv) through (6) remain as adopted.

AUTH: 37-69-202, MCA IMP: 37-1-306, MCA

3. The corrected replacement page was submitted to the Secretary of State's office on December 31, 2005.

/s/ MARK CADWALLADER

/s/ KEITH KELLY

Mark Cadwallader, Alternate Rule Reviewer Keith Kelly, Commissioner

DEPARTMENT OF LABOR AND INDUSTRY

# BEFORE THE BOARD OF REAL ESTATE APPRAISERS DEPARTMENT OF LABOR AND INDUSTRY STATE OF MONTANA

In the matter of the amendment of	) NOTICE OF AMENDMENT
ARM 24.207.401 fees, 24.207.501,	) AND ADOPTION
24.207.502, 24.207.504, 24.207.505,	)
24.207.506, 24.207.507, 24.207.509,	)
24.207.515 and 24.207.516 licensing,	)
and 24.207.2101 continuing	)
education, and the adoption of	)
NEW RULE I renewals	)

#### TO: All Concerned Persons

- 1. On January 12, 2006, the Board of Real Estate Appraisers (board) published MAR Notice No. 24-207-25 regarding the public hearing on the proposed amendment and adoption of the above-stated rules, at page 52 of the 2006 Montana Administrative Register, issue no. 1.
- 2. On February 8, 2006, a public hearing was conducted in Helena, Montana and no members of the public appeared at the public hearing. In addition, no written comments were received prior to the closing of the comment period.
- 3. The board has amended ARM 24.207.401, 24.207.501, 24.207.502, 24.207.504, 24.207.505, 24.207.506, 24.207.507, 24.207.509, 24.207.515, 24.207.516 and 24.207.2101, and has adopted NEW RULE I (24.207.520) exactly as proposed.

BOARD OF REAL ESTATE APPRAISERS TIM MOORE, CHAIRPERSON

/s/ DARCEE L. MOE Darcee L. Moe

Alternate Rule Reviewer

/s/ KEITH KELLY

Keith Kelly, Commissioner

DEPARTMENT OF LABOR AND INDUSTRY

## BEFORE THE BOARD OF VETERINARY MEDICINE DEPARTMENT OF LABOR AND INDUSTRY STATE OF MONTANA

In the matter of the amendment of	) NOTICE OF AMENDMENT
ARM 24.225.301 definitions and	) AND ADOPTION
ARM 24.225.507 out-of-state licensure	)
endorsement and the adoption of	)
NEW RULE I occasional case exemption	)
and NEW RULE II fee abatement	)

To: All Concerned Persons:

- 1. On January 12, 2006, the Board of Veterinary Medicine published MAR Notice No. 24-225-32 regarding the public hearing on the proposed amendment and adoption of the above-stated rules, at page 64 of the 2006 Montana Administrative Register, issue no. 1.
- 2. A public hearing on the proposed amendment and adoption was held on February 8, 2006. One member of the public spoke at the public hearing. In addition, written comments were received prior to the closing of the comment period on February 10, 2006.
- 3. The Board of Veterinary Medicine (board) has thoroughly considered all of the comments made. A summary of the comments received and the board's response are as follows:

<u>Comment</u>: One individual testified orally. Written testimony was received from two individuals who did not testify. All testimony and comments were in favor of amendment of ARM 24.225.507 and adoption of the proposed new rules with particular thanks to the board for amending ARM 24.225.507 to reduce the number of years of practice required prior to licensure by endorsement.

Response: The board thanks the commentors for their comments.

4. After consideration of the comments, the board amends ARM 24.225.301, ARM 24.225.507, adopts NEW RULE I (ARM 24.225.502) and NEW RULE II (ARM 24.225.403) exactly as proposed.

BOARD OF VETERINARY MEDICINE JACK NEWMAN, DVM, PRESIDENT

/s/ MARK CADWALLADER
Mark Cadwallader

Alternate Rule Reviewer

/s/ KEITH KELLY
Keith Kelly, Commissioner
DEPARTMENT OF LABOR AND INDUSTRY

## BEFORE THE DEPARTMENT OF NATURAL RESOURCES AND CONSERVATION OF THE STATE OF MONTANA

In the matter of the adoption of NEW	)	NOTICE OF ADOPTION
RULE I (36.12.5001), specifying a	)	
deadline for water rights adjudication fee	)	
appeals under Adjudication Fee	)	

To: All Concerned Persons

- 1. On January 26, 2006, the Department of Natural Resources and Conservation published MAR Notice No. 36-22-111 regarding the proposed adoption of NEW RULE I (36.12.5001) at page 197 of the 2006 Montana Administrative Register, Issue No. 2.
- 2. The department has adopted NEW RULE I (36.12.5001) exactly as proposed.
  - 3. No comments were received.
- 4. An electronic copy of this Notice of Adoption is available through the department's site on the World Wide Web at http://www.dnrc.mt.gov. The department strives to make the electronic copy of this Notice of Adoption conform to the official version of the Notice, as printed in the Montana Administrative Register, but advises all concerned persons that in the event of a discrepancy between the official printed text of the Notice and the electronic version of the Notice, only the official printed text will be considered.

/s/ Mary Sexton MARY SEXTON, Director, Natural Resources and Conservation

/s/ Anne Yates ANNE YATES Rule Reviewer

## BEFORE THE DEPARTMENT OF PUBLIC HEALTH AND HUMAN SERVICES OF THE STATE OF MONTANA

In the matter of the amendment of ARM	NOTICE C	OF AMENDMENT
37.85.406, 37.86.1406, 37.86.2803,		
37.86.2907, 37.86.2912, 37.86.2918,		
37.86.2928, 37.86.3001, and		
37.86.3022 pertaining to Medicaid		
Hospital and Ambulatory Surgical		
Center Reimbursement		

TO: All Interested Persons

- 1. On January 12, 2006, the Department of Public Health and Human Services published MAR Notice No. 37-367 pertaining to the amendment of the above-stated rules, at page 68 of the 2006 Montana Administrative Register, issue number 1.
- 2. The department has amended ARM 37.85.406, 37.86.1406, 37.86.2803, 37.86.2907, 37.86.2912, 37.86.2918, 37.86.2928, 37.86.3001, and 37.86.3022 as proposed.
  - 3. No comments or testimony were received.
- 4. The amendments to ARM 37.86.2803 and 37.86.1406 are applied retroactively to January 1, 2006. The amendments to ARM 37.86.2907 are applied retroactively to October 1, 2005. All other proposed amendments are effective the day after publication of this notice.

/s/ Dawn Sliva	/s/ Joan Miles
Rule Reviewer	Director, Public Health and
	Human Services

VOLUME NO. 51 OPINION NO. 14

MOTOR VEHICLES - Change in policy for vehicle registrations with license plate transfer:

STATUTORY CONSTRUCTION - Legislative intent determined from language of act, and proximate arrangement of sections within an act;

STATUTORY CONSTRUCTION - Preference for construction that gives effect over one that renders void:

MONTANA CODE ANNOTATED (2005) - Section 61-3-321, (8)(a), (b), (13), (14), (15), -501;

MONTANA CODE ANNOTATED - Titles 23, 61; sections 1-2-101, 1-3-223, 1-11-204(3), -103(6), 20-25-1002, 61-3-317, -321, (1)(m), (2), (3) (2003), (8), (b), (8) (2003), (12), -317, -332, -335, -501;

MONTANA CODE ANNOTATED (2003) - Section 61-3-321(3);

MONTANA LAWS OF 2005 - Chapter 542, sections 76-242 to -245, -2256 to -2261, 2260; chapter 596, sections 58, 89, 126, 127, 129 to 167, 148-2827 to -2831, -2837, 149.

#### HELD:

- 1. Montana Code Annotated § 61-3-321 (2005), as codified, conflicts with 2005 Mont. Laws, ch. 596, §§ 148 and 149.
- 2. The coordination instruction found in 2005 Mont. Laws, ch. 596, § 149, incorporated § 148's prescribed amendment of Mont. Code Ann. § 61-3-321, as further modified in § 149; accordingly, all registration fees imposed under § 61-3-321, as so amended, must be paid if the vehicle to which plates are transferred is not currently registered.
- 3. Since the codified version of the bills conflicts with the enrolled bill, § 149 as interpreted herein must be given effect over the codified version of Mont. Code Ann. § 61-3-321 (2005).

March 6, 2006

Mr. David Ewer, Director Budget and Program Planning Office Governor's Office P.O. Box 200802 Helena, MT 59620-0802

Dear Director Ewer:

You have requested my opinion on the following question:

Were the amendments to Mont. Code Ann. § 61-3-321, enacted into law by the 2005 Legislature, concerning the payment of registration

fees upon a transfer of license plates to a replacement vehicle, correctly codified in the 2005 edition of the Montana Code Annotated?

This question requires analysis of the coordination of two bills passed by the 2005 Legislature amending Mont. Code An. § 61-3-321. Both generally revised Montana's motor vehicle laws: 2005 Mont. Laws, ch. 596, House Bill No. 671 ("HB 671"), and 2005 Mont. Laws, ch. 542, Senate Bill No. 285 ("SB 285").

HB 671 was an act that generally revised motor vehicle law by, among other things, specifically "revising and clarifying business processes for registering and renewing the registration of certain vehicles" and "revising and clarifying certain provisions for issuance and transfer of license plates." 2005 Mont. Laws, ch. 596 at 2713. Section 58 of HB 671 amended Mont. Code Ann. § 61-3-321 to eliminate the current law practice of allowing certain registration fees to be avoided upon registration of a replacement vehicle with a license plate transfer. The amendment provided, in relevant part:

(8)(7) The provisions of this section relating to the payment of registration fees or new number standard license plate fees do not apply when number license plates are transferred to a replacement vehicle under 61-3-317, 61-3-332, or 61-3-335. Registration fees must be paid if the vehicle to which plates are transferred was not previously registered.

2005 Mont. Laws, ch. 596, § 58 at 2763. This amendment was expected to generate a general fund revenue increase of approximately \$700,000 in FY06 and \$1.4 million in FY07. See, Fiscal Note, HB0671, As Amended--House Transportation Committee, Assumptions 12-13, p. 2, http://data.opi.state.mt.us/bills/2005/FNPDF/SB0285.pdf.

SB 285 also extensively revised motor vehicle laws, but it had a narrower focus. In addition to reorganizing and recodifying definitions, SB 285 was designed to "revis[e] and clarify[] registration fees for watercraft, snowmobiles, and vehicles" and "combin[e] fees in lieu of tax and registration fees." 2005 Mont. Laws, ch. 542 at 2181. The revision, clarification and combination of registration fees was basically accomplished by moving various sections throughout titles 23 and 61 concerning vehicle and vessel registration into Mont. Code Ann. § 61-3-321, and aggregating the fees associated with such registrations by vehicle or vessel type. See, 2005 Mont. Laws, ch. 542, § 76 at 2256-61.

As introduced, SB 285 retained the current law text of Mont. Code Ann. § 61-3-321(8) (2003). State Internet/BBS Copy of SB 285, SB0285\_1.wpd, p. 125, http://data.opi.state.mt.us/bills/2005/SB0299. However, the original fiscal note for SB 285 estimated a \$4.95 million general fund revenue loss over the FY 06-07 biennum if the fee exemption in subsection (8) of 61-3-321 was applied to SB 285's merged registration fee structure. See, Fiscal Note, SB0285, As Introduced (February 2, 2005), p. 2 (assumptions 12 and 13). After that, the Senate Highway

Committee amended section 76 of SB 285 to substitute the following in place of Mont. Code Ann. § 61-3-321(8) (2003):

- (8)(14) The provisions of this section relating to the payment of registration fees or new number plate fees do not apply when number plates are transferred to a replacement vehicle under 61-3-317, 61-3-332, or 61-3-335. WHEN THE LICENSE PLATES FOR A REGISTERED MOTOR VEHICLE ARE TRANSFERRED TO A REPLACEMENT VEHICLE UNDER 61-3-317, 61-3-332, OR 61-3-335, THE OWNER OF THE MOTOR VEHICLE SHALL PAY A REGISTRATION FEE AS FOLLOWS:
- (A) HEAVY TRUCKS, BUSES, AND LOGGING TRUCKS IN EXCESS OF 1 TON, 75 CENTS;
- (B) LIGHT VEHICLES, TRUCKS AND BUSES UNDER 1 TON, AND LOGGING TRUCKS LESS THAN 1 TON:
  - (I) IF THE VEHICLE IS 4 YEARS OLD OR LESS, \$195.75; (II) IF THE VEHICLE IS 5 YEARS OLD THROUGH 10 YEARS
- OLD, \$65.75; AND

  (III) IF THE VEHICLE IS 11 YEARS OLD OR OLDER, \$6.75;

  (C) MOTOR HOMES:
  - (I) LESS THAN 2 YEARS OLD, \$250.50;
  - (II) 2 YEARS OLD AND LESS THAN 5 YEARS OLD, \$192.25; (III) 5 YEARS OLD AND LESS THAN 8 YEARS OLD, \$100.50;

#### AND

- (IV) 8 YEARS OLD AND OLDER, \$65.50;
- (D) MOTORCYCLES AND QUADRICYLES REGISTERED FOR USE ON THE PUBLIC HIGHWAYS, \$42, AND MOTORCYCLES AND QUADRICYCLES REGISTERED FOR BOTH OFF-ROAD USE AND FOR USE ON THE PUBLIC HIGHWAYS, \$103.25. THIS FEE IS A ONE-TIME FEE, EXCEPT UPON TRANSFER OF OWNERSHIP.
- (E) TRAVEL TRAILERS UNDER 16 FEET IN LENGTH, \$50.50, AND TRAVEL TRAILERS 16 FEET IN LENGTH OR LONGER, \$130.50. THIS FEE IS A ONE-TIME FEE, EXCEPT UPON TRANSFER OF OWNERSHIP.
- (F) TRAILERS, SEMITRAILERS, OR POLE TRAILERS WITH A DECLARED WEIGHT OF LESS THAN 6,000 POUNDS, \$52. THIS FEE IS A ONE-TIME FEE, EXCEPT UPON TRANSFER OF OWNERSHIP.
- (G) TRAILERS, SEMITRAILERS, OR POLE TRAILERS WITH A DECLARED WEIGHT OF 6,000 POUNDS OR MORE, \$139. THIS FEE IS A ONE-TIME FEE, EXCEPT UPON TRANSFER OF OWNERSHIP.

<u>See</u>, State Internet/BBS Copy of SB 285, SB0285\_2.wpd, p. 100-01, http://data.opi.state.mt.us/bills/2005/SB0299. This amendment was carried forward through passage and approval of SB 285. <u>See</u>, 2005 Mont. Laws, ch. 542, § 76 at 2260.

In its final form, SB 285 was not expected to have a net fiscal impact on the state general fund. <u>See</u>, Fiscal Note, SB0285, As Amended in House Committee, http://data.opi.state.mt.us/bills/2005/FNPDF/SB0285.pdf.

Both SB 285 and HB 671, as passed and approved, contained coordination instructions. However, none of SB 285's coordination instructions--four in total--pertained to passage of HB 671 or amendment of Mont. Code Ann. § 61-3-321. 2005 Mont. Laws, ch. 542, §§ 242-245, pp. 2362-2363.

In contrast, HB 671 included forty coordination instructions, thirty-five of which were conditioned upon the passage and approval of both SB 285 and HB 671, either exclusively or in combination with other bills. 2005 Mont. Laws, ch. 596, §§ 126, 127, 129 through 167 at 2811-2814.

One of HB 671's coordination instructions explicitly directed the proper amendment of 61-3-321, assuming the passage and approval of SB 285, HB 671, and Senate Bill No. 318 ("SB 318"), a bill revising the treatment of quadricycles under state law for vehicle registration and driving purposes. 2005 Mont. Laws, ch. 596, § 148 at 2837 ("If Senate Bill No. 285, Senate Bill No. 318, and [this act] are all passed and approved, then [section 16] of Senate Bill No. 318, a coordination instruction, is void and 61-3-321 must be amended as follows: . . ."). A second instruction, section 149, assumed the failure of SB 318 and the passage of SB 285 and HB 671.

The coordination instruction contemplated by § 148 included a complete revision of § 61-3-321 that incorporated, with one exception, the policy changes of all three bills--SB 285, HB 671 and SB 318 - but that was substantially shorter than the version of 61-3-321 as amended in section 76 of SB 285. Compare, 2005 Mont. Laws, ch. 596, § 148 at 2827-31 and 2005 Mont. Laws, ch. 542, § 76 at 2256-61. Section 148's abridgement of 61-3-321 eliminated provisions from section 76 of SB 285 that were redundant to other amendments in HB 671, such as the amendment of 61-3-501 to include a new generic provision for determining the age of a vehicle for registration purposes. 2005 Mont. Laws, ch. 596, § 89 at 2780-2781. Section 148's version of § 61-3-321 also collapsed language scattered throughout section 76 of SB 285 pertaining to titling and registration of vehicles otherwise subject to permanent registration by the new owner, into a single subsection--61-3-321(15). 2005 Mont. Laws, ch. 596, § 148 at 2830.

As to the subject of this opinion--vehicle registrations incident to license plate transfers, section 148 included HB 671's policy change and not the differentiated fee schedule from § 76 of SB 285, in subsection (13) of its version of 61-3-321. Subsection (13) of 61-3-321 as contained in Section 148 provides:

(4)(13) A fee of \$5 for each set of new number plates must be collected when number plates a new set of standard license plates or a new single standard license plate provided for under 61-3-332(2) are 61-3-332 is issued. The \$5 fee imposed under this subsection does not apply when previously issued license plates are transferred under

61-3-335. All registration fees imposed under this section must be paid if the vehicle to which the plates are transferred is not currently registered.

2005 Mont. Laws, ch. 596, § 148 at 2829.

Section 149 of HB 671 provided:

Section 149. Coordination instruction. If Senate Bill No. 318 is not passed and approved and Senate Bill No. 285 and [this act] are both passed and approved, then subsection (12) of 61-3-321 contained in [section 148 of this act] is void and internal references must be adjusted and subsection (8) of 61-3-321 contained in [section 148 of this act] must read as follows:

"(8) (a) Except as provided in subsection (15), the one-time registration fee for motorcycles and quadricycles, \$9.75 for a motorcycle or quadricycle with special license plates issued under 61-3-415 and, for a motorcycle or quadricycle under one-time registration, \$9.75 in calendar year 2004 and, in each subsequent year, \$11.25 registered for use on public highways is \$53.25 and the one-time registration fee for motorcycles and quadricycles registered for both off-road use and for use on the public highways is \$114.50. This fee is a one-time fee, except upon transfer of ownership of a motorcycle or quadricycle.

(b) An additional fee of \$16 must be collected for the registration of each motorcycle and quadricycle as a safety fee, which must be deposited in the state motorcycle safety account provided for in 20-25-1002."

2005 Mont. Laws, ch. 596, § 149 at 2831.

Since SB 318 died in the House of Representatives, the coordination instruction found in section 148 of HB 671 did not take effect. However, the prerequisite for operation of section 149 was met: both HB 671 and SB 285 passed, and SB 318 did not. Accordingly, the coordination instruction contained in section 149 of HB 671 controlled. How section 149 is to be read is the matter of dispute.

Some, including staff within the Office of Budget and Programming Planning and the Department of Justice, view section 149 as compelling an incorporation of section 148's prescribed amendment of § 61-3-321, subject to the changes spelled out in section 149. You explain that this interpretation upholds the policy change enacted in HB 671 regarding license plate transfers and also sustains the general fund revenue estimates attributed to the provision to "eliminate plate transfer registration fee exemption" as compiled by the Legislature's Legislative Fiscal Division in its fiscal report for the 2007 biennium. See, Legislative Fiscal Report 2007 Biennium, June 2005, Legislative Fiscal Division, Vol. 2, at 51 (table designated "Fiscal Impacts of HB 671").

The compiler's comments to Mont. Code Ann. § 61-3-321 (2005) show that the Code Commissioner's interpretation of sections 148 and 149 was guite different. The code commissioner concluded that the "apparent intent of secs. 148 and 149 of [HB 671]" was to "include[] quadricycles as subject to the \$16 fee" used to maintain the state motorcycle safety training program. Compiler's Comments, Mont. Code Ann. § 61-3-321 (2005). The comments further explain that the "current text [of § 61-3-321] establishing registration fees for motor vehicles, snowmobiles, watercraft, trailers, semitrailers, and pole trailers" came from "[s]ection 76, Ch. 542 [SB 285]." Id. Certain changes to the 2005 version of § 61-3-321 are credited to section 58 of chapter 596 (HB 671), but several amendments from section 58 were "rendered void by [SB 285] amendment[s]." Id. Among the voided amendments was the "second sentence concerning payment of fees if vehicle was not previously registered" in subparagraph (7) of § 61-3-321, as amended in section 58 of HB 671. Id. "The code commissioner [did not codify] the second sentence in (7) [of 61-3-321 as amended in section 58, HB 671] because the sentence was rendered meaningless by the changes made in Ch. 542. The sentence read: 'Registration fees must be paid if the vehicle to which plates are transferred was not previously registered." Id.

Thus, the 2005 codification of Mont. Code Ann. § 61-3-321 does not reflect any change in policy regarding vehicle registrations with license plate transfers. Instead, in subsection (14) of Mont. Code Ann. § 61-3-321 (2005), the status quo of registration fee exemptions, as replicated in SB 285's differential fee schedule for vehicle registrations with license plate transfers, is codified.

When interpreting a statute, I must declare what is in terms or substance contained in the statute, without inserting what has been omitted or omitting what has been inserted. Mont. Code Ann. §§ 1-2-101. Additionally, I must presume that the Legislature would not pass meaningless legislation. Mont. Code Ann. § 1-3-223. If a construction can be found that will give effect, I may not consider a word in a statute to be meaningless. State v. Heath, 2004 MT 126, 321 Mont. 280, ¶ 31, 90 P.3d 426, ¶ 31 (2004). I must recognize "the natural and most obvious import of the language" and "the natural significance of the words employed in the order of grammatical arrangement in which they are placed." State ex rel. Daly v. Montana Kennel Club, 144 Mont. 377, 381, 396 P.2d 605, 607 (1964). I may also consider the proximate arrangement of sections within an act as indicative of a legislative intent that the sections be construed together. Bryant Dev. Ass'n v. Dagel, 166 Mont. 252, 258, 531 P.2d 1320, 1324 (1975).

Applying these rules to section 149 of 2005 Mont. Laws, ch. 596, I concur with your interpretation of section 149.

Upon the failure of SB 318 and the passage and approval of HB 671 and SB 285, section 149's directive was threefold. First, it directed that "subsection (12) of 61-3-321 contained in [section 148 of this act] is void." Second, it provided that "internal references must be adjusted." And finally, it prescribed how "subsection (8) of 61-3-321 contained in [section 148 of this act] must read."

Mindful of the tenet to find meaning rather than meaninglessness, each directive must be examined to derive from its wording legislative intent.

Section 149 first instructs that subsection (12) of § 61-3-321 contained in section 148 is void. Subsection (12) of § 61-3-321 contained in section 148 refers to one-time registration fees for quadricycles of \$59.25. This subsection incorporated the fee contained in section 9 of SB 318 (specifically as subsection (1)(m) of § 61-3-321). However, section 148 took effect only if SB 318 passed. Section 149 took effect if SB 318 did not pass. Therefore, there was no reason in section 149 to void subsection (12) of § 61-3-321 as contained in section 148 unless something else was intended. That broader intent becomes more evident upon examination of the second directive.

Section 149's second instruction was that "internal references must be adjusted." The adjustment of internal references necessarily refers to the other subsections of § 61-3-321 contained in section 148 of HB 671 that must be renumbered when subsection (12) of § 61-3-321 is voided. There is no other meaning to give this language. Again, no purpose would be achieved if a section that took effect only if SB 318 died (section 149) adjusted internal references in a section that took effect only if SB 318 passed (section 148) unless the import, considering the substance of both directives, was, in fact, to amend § 61-3-321 contained in section 148, as further modified in section 149.

Third, section 149 directs that subsection (8) of § 61-3-321 contained in section 148 must read as set forth in section 149. Again, there was no reason for section 149 to refer to subsection (8) of § 61-3-321 contained in section 148 unless the Legislature intended section 148 to be alive and well, as further modified in section 149. Indeed, there was simply no need in section 149 to refer to section 148 whatsoever, unless the amendments to § 61-3-321 found in section 148 were intended to serve as a starting point to the further modifications in section 149.

There was no circumstance by which sections 148 and 149, contradictory in terms of their operational effect, could both prevail, yet section 149 affirmatively prescribed changes to "61-3-321 contained in" section 148. The juxtaposition of section 149's twelve-line, three-part directive with the immediately precedent, four-plus page, comprehensive rendition of 61-3-321 in section 148 lends credence to an interpretation that section 149 incorporated, by implication and subject to precise modification, the version of "61-3-321 contained in" section 148. Section 149's instruction on how to change "61-3-321 contained in" section 148 reasonably subsumes the rendition "of 61-3-321 contained in [section 148]", except for subsection (12), which was to be voided, subsection (8), which was to be revised as described, and the renumbering of subsections due to the elimination of subsection (12).

The construction of section 149 as requiring Mont. Code Ann. § 61-3-321 to be amended as provided in section 148, and as further modified in section 149, eliminates any ambiguity as to legislative intent regarding the payment of registration

fees upon transfer of license plates to a replacement vehicle. The version of Mont. Code Ann. § 61-3-321, as amended in section 148 and further modified in section 149 of HB 671, retains, albeit in a slightly rephrased manner, the policy change originally proposed in section 58 of HB 671, while the new differential fee schedule from section 76 of SB 285 for vehicles registered with a plate transfer is omitted. This interpretation, unlike that of the Code Commissioner, observes the clear legislative preference for HB 671's approach to vehicle registrations with license plate transfers over that within SB 285, as evidenced in section 148, intended to operate if HB 671, SB 285 and SB 318 were all passed and approved, and adheres to the directive of section 149, whose effect depended on the failure of SB 318, a bill that had nothing to do with the license plate transfer issue.

Finally, section 149 served no purpose if construed simply to "include[] quadricycles as subject to the \$16 fee." Pursuant to Mont. Code Ann. § 61-3-321(3) (2003), quadricycles were already subject to the \$16 motorcycle safety fee, and the amendments to § 61-3-321 in section 76 of SB 285 and section 58 of HB 671 both retained this requirement in a manner that did not require coordination, the former in a different subsection--subsection (8)(b) of § 61-3-321 and the latter as renumbered, but otherwise unchanged, subsection (2) of § 61-3-321. See, 2005 Mont. Laws, ch. 542 at 2258 and 2005 Mont. Laws, ch. 596 at 2763.

By ascribing meaning to the language of section 149 in its entirety, two major bills amending Mont. Code Ann. § 61-3-321 are harmonized and the revenue estimate for HB 671 as reported by the Legislative Fiscal Division is validated. Section 149's express and implied references to "61-3-321 contained in [section 148]," combined with the proximate arrangement of sections 148 and 149 in HB 671, reveal a legislative intent that Mont. Code Ann. § 61-3-321 be amended as prescribed in section 148, subject to the additional changes as directed in section 149, and that the resulting rendition supercede other amendments of § 61-3-321 contained in HB 671 and SB 285.

Codification of the statutes enacted in each legislative session is a legislative responsibility assigned by law to the code commissioner. Mont. Code Ann. § 1-11-204(3). As an executive branch officer, the Attorney General should not interfere in that process. However, when through omission or otherwise an inconsistency arises between the Montana Code Annotated and the corresponding portion of an official enrolled bill, Mont. Code Ann. § 1-11-103(6) requires that the official enrolled bill be given effect. The conflict between the codified version of these bills and the enrolled bills identified above, and the question of which version controls, present questions of law upon which the Attorney General may give an opinion without encroachment on the legislature's functions.

#### THEREFORE, IT IS MY OPINION:

1. Montana Code Annotated § 61-3-321 (2005), as codified, conflicts with 2005 Mont. Laws, ch. 596, §§ 148 and 149.

- 2. The coordination instruction found in 2005 Mont. Laws, ch. 596, § 149, incorporated § 148's prescribed amendment of Mont. Code Ann. 61-3-321, as further modified in § 149; accordingly, all registration fees imposed under § 61-3-321, as so amended, must be paid if the vehicle to which plates are transferred is not currently registered.
- 3. Since the codified version of the bills conflicts with the enrolled bill, § 149 as interpreted herein must be given effect over the codified version of Mont. Code Ann. § 61-3-321 (2005).

Very truly yours,

/s/ Mike McGrath MIKE McGRATH Attorney General

mm/bgn/jym

# NOTICE OF FUNCTION OF ADMINISTRATIVE RULE REVIEW COMMITTEE Interim Committees and the Environmental Quality Council

Administrative rule review is a function of interim committees and the Environmental Quality Council (EQC). These interim committees and the EQC have administrative rule review, program evaluation, and monitoring functions for the following executive branch agencies and the entities attached to agencies for administrative purposes.

#### **Economic Affairs Interim Committee:**

- Department of Agriculture;
- Department of Commerce;
- Department of Labor and Industry;
- Department of Livestock;
- Office of the State Auditor and Insurance Commissioner; and
- Office of Economic Development.

#### **Education and Local Government Interim Committee:**

- State Board of Education:
- Board of Public Education;
- Board of Regents of Higher Education; and
- Office of Public Instruction.

#### Children, Families, Health, and Human Services Interim Committee:

Department of Public Health and Human Services.

#### **Law and Justice Interim Committee:**

- Department of Corrections; and
- Department of Justice.

#### **Energy and Telecommunications Interim Committee:**

Department of Public Service Regulation.

#### **Revenue and Transportation Interim Committee:**

- Department of Revenue; and
- Department of Transportation.

#### State Administration and Veterans' Affairs Interim Committee:

- Department of Administration;
- Department of Military Affairs; and
- Office of the Secretary of State.

#### **Environmental Quality Council:**

- Department of Environmental Quality;
- Department of Fish, Wildlife, and Parks; and
- Department of Natural Resources and Conservation.

These interim committees and the EQC have the authority to make recommendations to an agency regarding the adoption, amendment, or repeal of a rule or to request that the agency prepare a statement of the estimated economic impact of a proposal. They also may poll the members of the Legislature to determine if a proposed rule is consistent with the intent of the Legislature or, during a legislative session, introduce a bill repealing a rule, or directing an agency to adopt or amend a rule, or a Joint Resolution recommending that an agency adopt, amend, or repeal a rule.

The interim committees and the EQC welcome comments and invite members of the public to appear before them or to send written statements in order to bring to their attention any difficulties with the existing or proposed rules. The mailing address is PO Box 201706, Helena, MT 59620-1706.

## HOW TO USE THE ADMINISTRATIVE RULES OF MONTANA AND THE MONTANA ADMINISTRATIVE REGISTER

Definitions:

Administrative Rules of Montana (ARM) is a looseleaf compilation by department of all rules of state departments and attached boards presently in effect, except rules adopted up to three months previously.

Montana Administrative Register (MAR or Register) is a soft back, bound publication, issued twice-monthly, containing notices of rules proposed by agencies, notices of rules adopted by agencies, and interpretations of statutes and rules by the attorney general (Attorney General's Opinions) and agencies (Declaratory Rulings) issued since publication of the preceding register.

#### Use of the Administrative Rules of Montana (ARM):

Known Subject Consult ARM topical index.
 Update the rule by checking the accumulative table and the table of contents in the last Montana Administrative Register issued.

Statute

2. Go to cross reference table at end of each Number and title which lists MCA section numbers and Department corresponding ARM rule numbers.

#### ACCUMULATIVE TABLE

The Administrative Rules of Montana (ARM) is a compilation of existing permanent rules of those executive agencies that have been designated by the Montana Administrative Procedure Act for inclusion in the ARM. The ARM is updated through September 30, 2005. This table includes those rules adopted during the period September 1, 2005 through December 31, 2005 and any proposed rule action that was pending during the past six-month period. (A notice of adoption must be published within six months of the published notice of the proposed rule.) This table does not, however, include the contents of this issue of the Montana Administrative Register (MAR or Register).

To be current on proposed and adopted rulemaking, it is necessary to check the ARM updated through September 30, 2005, this table, and the table of contents of this issue of the MAR.

This table indicates the department name, title number, rule numbers in ascending order, catchphrase or the subject matter of the rule, and the page number at which the action is published in the 2004 and 2005 Montana Administrative Registers.

To aid the user, the Accumulative Table includes rulemaking actions of such entities as boards and commissions listed separately under their appropriate title number.

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#### **BOARD APPOINTEES AND VACANCIES**

Section 2-15-108, MCA, passed by the 1991 Legislature, directed that all appointing authorities of all appointive boards, commissions, committees and councils of state government take positive action to attain gender balance and proportional representation of minority residents to the greatest extent possible.

One directive of 2-15-108, MCA, is that the Secretary of State publish monthly in the *Montana Administrative Register* a list of appointees and upcoming or current vacancies on those boards and councils.

In this issue, appointments effective in February 2006 appear. Vacancies scheduled to appear from April 1, 2006, through June 30, 2006, are listed, as are current vacancies due to resignations or other reasons. Individuals interested in serving on a board should refer to the bill that created the board for details about the number of members to be appointed and necessary qualifications.

Each month, the previous month's appointees are printed, and current and upcoming vacancies for the next three months are published.

#### **IMPORTANT**

Membership on boards and commissions changes constantly. The following lists are current as of March 1, 2006.

For the most up-to-date information of the status of membership, or for more detailed information on the qualifications and requirements to serve on a board, contact the appointing authority.

<u>Appointee</u>	Appointed by	<u>Succeeds</u>	Appointment/End Date
Agriculture Development Council (A Mr. Bill Koenig Kalispell Qualifications (if required): agriculture	Governor	Aageson	2/6/2006 7/1/2008
Agriculture Land Valuation Advisory Mr. Mel Goffena Wilsall Qualifications (if required): knowledge	Governor	not listed	2/17/2006 12/31/2008
Mr. Jim Johnson Bozeman Qualifications (if required): knowledge	Governor in agriculture and agriculture	not listed ral economics	2/17/2006 12/31/2008
Mr. Al Kington Helena Qualifications (if required): knowledge	Governor in agriculture and agriculture	not listed	2/17/2006 12/31/2008
Mr. John Lawyer Plains Qualifications (if required): knowledge	Governor in agriculture and agriculture	not listed ral economics	2/17/2006 12/31/2008
Mr. Jerry Nielsen Bozeman Qualifications (if required): member of	Governor the Montana State Univers	not listed ity College of Agriculture	2/17/2006 12/31/2008 staff

<u>Appointee</u>	Appointed by	Succeeds	Appointment/End Date
Agriculture Land Valuation Advisory Mr. Richard O'Brien Great Falls Qualifications (if required): knowledge	Governor	not listed al economics	2/17/2006 12/31/2008
Ms. Rhonda Pimley Chester Qualifications (if required): knowledge	Governor in agriculture and agricultur	not listed al economics	2/17/2006 12/31/2008
Mr. Ernie Ratzburg Ledger Qualifications (if required): knowledge	Governor in agriculture and agricultur	not listed al economics	2/17/2006 12/31/2008
Mr. John Schutter Manhattan Qualifications (if required): knowledge	Governor in agriculture and agricultur	not listed al economics	2/17/2006 12/31/2008
Ms. Helen (Jo) Shipman Lewistown Qualifications (if required): knowledge	Governor in agriculture and agricultur	not listed al economics	2/17/2006 12/31/2008
Ms. Kathy Sikorski Baker Qualifications (if required): knowledge	Governor in agriculture and agricultur	not listed al economics	2/17/2006 12/31/2008
Mr. Lon Withrow Geraldine Qualifications (if required): knowledge	Governor in agriculture and agricultur	not listed al economics	2/17/2006 12/31/2008

<u>Appointee</u>	Appointed by	Succeeds	Appointment/End Date
Board of Labor Appeals (Labor and Mr. Jack Calhoun Helena Qualifications (if required): public repr	Governor	Loendorf	2/1/2006 1/1/2007
Board of Nursing Home Administrations. Linda Sandman Helena Qualifications (if required): Nursing Helena	Governor	Wilson	2/9/2006 5/28/2010
Board of Radiologic Technologists Dr. Hugh Cecil Kalispell Qualifications (if required): radiologist	Governor	Palmer	2/17/2006 7/1/2008
Mr. Ronald Darby Billings Qualifications (if required): doctor of n	Governor nedicine who employs radio	Hanson logic technicians	2/17/2006 7/1/2008
Ms. Ann Hazen Fort Benton Qualifications (if required): permit hold	Governor	Barnes	2/17/2006 7/1/2008
Ms. Charlotte Kelly Helena Qualifications (if required): public repr	Governor esentative	Erickson	2/17/2006 7/1/2008

<u>Appointee</u>	Appointed by	<u>Succeeds</u>	Appointment/End Date	
Board of Radiologic Technologists ( Mr. Charles McCubbins Columbia Falls Qualifications (if required): radiologic to	Governor	Rosenbaum	2/17/2006 7/1/2008	
Board of Regents (Education) Ms. Lynn Hamilton Havre Qualifications (if required): resident of	Governor District 2	not listed	2/1/2006 2/1/2013	
Building Codes Council (Labor and Industry) Ms. Joan Miles Governor Wynia 2/10/2006 Helena 0/0/0 Qualifications (if required): Director of the Montana Department of Public Health and Human Services				
Country of Origin Labeling Advisory Mr. Gary Jensen Great Falls Qualifications (if required): Retail Food	Governor	ry) not listed	2/13/2006 0/0/0	
Judicial Nomination Commission (Judicial Nomination Commission (Judicial Paul Tuss Havre Qualifications (if required): public representations	Governor	Mockler	2/15/2006 1/1/2010	

<u>Appointee</u>	Appointed by	Succeeds	Appointment/End Date
Lottery Commission (Administration) Mr. Thomas M. Keegan Helena Qualifications (if required): attorney	Governor	reappointed	2/21/2006 1/1/2010
Ms. Beth O'Halloran Missoula Qualifications (if required): public mem	Governor ber	Wilkins	2/21/2006 1/1/2010
Montana Pulse Crop Advisory Comm Ms. Leta Campbell Harlem Qualifications (if required): Marketing	nittee (Agriculture) Director	not listed	2/14/2006 2/14/2007
Mr. Michael Ehlers Oilmont Qualifications (if required): Producer	Director	not listed	2/14/2006 2/14/2009
Ms. Shauna Farver Scobey Qualifications (if required): Producer	Director	not listed	2/14/2006 2/14/2008
Mr. Mike Greytak Billings Qualifications (if required): Producer	Director	not listed	2/14/2006 2/14/2008

<u>Appointee</u>	Appointed by	Succeeds	Appointment/End Date
Montana Pulse Crop Advisory Commun. Perry Miller Bozeman Qualifications (if required): Research	<b>nittee</b> (Agriculture) cont. Director	not listed	2/14/2006 2/14/2009
Ms. Kim Murray Froid Qualifications (if required): Producer	Director	not listed	2/14/2006 2/14/2009
Peace Officers Standards and Train	i <b>na Advisorv Council</b> (Jus	tice)	
Commissioner Mike Anderson Havre Qualifications (if required): Board of C	Governor	not listed	2/9/2006 2/9/2008
Qualifications (il required). Board of C	Time Control representative	,	
Sheriff John Grainger Wolf Point	Governor	not listed	2/9/2006 2/9/2008
Qualifications (if required): representa	tive of Law Enforcement		
Officer Ellagene Lance Pryor	Governor	Hintz	2/9/2006 2/9/2008
Qualifications (if required): representa	tive of Tribal Law Enforcem	ent	
Mr. Dennis McCave Billings	Governor	not listed	2/9/2006 2/9/2008
Qualifications (if required): representa	tive of a Criminal Justice Aç	gency	

<u>Appointee</u>	Appointed by	Succeeds	Appointment/End Date
Peace Officers Standards and Train Mr. Mike Mehn Helena Qualifications (if required): represent	Governor	stice) cont. Kropp	2/9/2006 2/9/2008
Mr. Christopher Miller Deer Lodge Qualifications (if required): County A	Governor	reappointed	2/9/2006 2/9/2008
Dr. Raymond Murray Missoula Qualifications (if required): Public Mo	Governor ember	reappointed	2/9/2006 2/9/2008
Ms. Winnie Ore Helena Qualifications (if required): represen	Governor tative of a Criminal Justice A	Ore agency	2/9/2006 2/9/2008
Sergeant Mike Reddick Helena Qualifications (if required): represen	Governor tative of Law Enforcement	reappointed	2/9/2006 2/9/2008
Mr. John Strandell Helena Qualifications (if required): represen	Governor tative of Law Enforcement	Batista	2/9/2006 2/9/2008
Lieutenant Levi Talkington Lewistown Qualifications (if required): represen	Governor tative of Law Enforcement	Dove	2/9/2006 2/9/2008

<u>Appointee</u>	Appointed by	<u>Succeeds</u>	Appointment/End Date
Professional Engineers and Profe	ssional Land Surveyo	rs (Labor and Industry)	
Mr. Casey Johnston Butte	Governor	Gates	2/6/2006 7/1/2007
Qualifications (if required): licensed	electrical engineer		
Water and Waste Water Operators	s' Advisory Council (E	nvironmental Quality)	
Dr. Carol Reifschneider Havre	Governor	reappointed	2/6/2006 10/16/2011
Qualifications (if required): universit	y faculty member		

Board/current position holder	Appointed by	Term end
Board of Athletics (Labor and Industry) Mr. Don Vegge, Billings Qualifications (if required): public member	Governor	4/25/2006
Board of Hail Insurance (Agriculture) Mr. Larry Barbie, Inverness Qualifications (if required): public member	Governor	4/18/2006
Board of Nursing Home Administrators (Commerce) Ms. Greta Chaffin, Dillon Qualifications (if required): public member	Governor	5/28/2006
Board of Nursing Home Administrators (Labor and Industry) Mr. Tom Miller, Helena Qualifications (if required): public member	Governor	5/28/2006
Board of Plumbers (Labor and Industry) Mr. Terry Tatchell, Helena Qualifications (if required): journeyman plumber	Governor	5/4/2006
Mr. Timothy E. Regan, Miles City Qualifications (if required): master plumber	Governor	5/4/2006
Board of Real Estate Appraisers (Labor and Industry) Mr. David Heine, Kalispell Qualifications (if required): real estate appraiser	Governor	5/1/2006

Board/current position holder	Appointed by	Term end
Board of Real Estate Appraisers (Labor and Industry) cont. Ms. Janeth Martin, Helena Qualifications (if required): public member	Governor	5/1/2006
<b>Board of Realty Regulation</b> (Labor and Industry) Mr. Terry W. Hilgendorf, Great Falls Qualifications (if required): public member and a Republican	Governor	5/9/2006
Governor's Council on Organ and Tissue Donor Awareness (Public Healt Mr. Tim Reardon, Helena Qualifications (if required): organ donor recipient	h and Human Services) Governor	4/14/2006
Governor Judy Martz, Helena Qualifications (if required): representative of donor families and state government	Governor nent	4/14/2006
Mr. Theodore C. Marchion, Anaconda Qualifications (if required): representative of donor recipients	Governor	4/14/2006
Mr. Paul Buck, Missoula Qualifications (if required): ex-officio member	Governor	4/14/2006
Ms. Jan Hendrix, Kalispell Qualifications (if required): ex-officio member	Governor	4/14/2006
Ms. Sandi Stroot, Superior Qualifications (if required): ex-officio member	Governor	4/14/2006

Board/current position holder	Appointed by	Term end
Governor's Council on Organ and Tissue Donor Awareness (Public Healt Mr. John Pipe, Wolf Point Qualifications (if required): organ donor recipient and a Native American	h and Human Services) co Governor	ont. 4/14/2006
Mr. Dean Roberts, Helena Qualifications (if required): representative of the Department of Justice	Governor	4/14/2006
Rev. Kenneth Mottram, Bozeman Qualifications (if required): representative of clergy	Governor	4/14/2006
Ms. Jennifer Keck, Conrad Qualifications (if required): representative of donor recipients	Governor	4/14/2006
Ms. Rosemary Wolter, Billings Qualifications (if required): family donor and businessperson	Governor	4/14/2006
Ms. Maggie Bullock, Helena Qualifications (if required): representative of the Department of Public Health	Governor and Human Services	4/14/2006
Ms. Maggie Allen, Missoula Qualifications (if required): representative of donor families	Governor	4/14/2006
Mr. Jim DeTienne, Helena Qualifications (if required): representative of the Department of Public Health	Governor and Human Services	4/14/2006
Great Falls College of Tech-MSU (Education) Dr. Clay Gehring, Great Falls Qualifications (if required): public member	Governor	4/15/2006

Board/current position holder	Appointed by	Term end
Helena College of Tech-UM (Education) Mr. Rick Hays, Helena Qualifications (if required): public member	Governor	4/15/2006
MSU-Billings Executive Board (Education) Ms. Michelle Hood, Billings Qualifications (if required): public member	Governor	4/15/2006
MSU-Northern Executive Board (Education) Ms. Judy Greenwood, Havre Qualifications (if required): public member	Governor	4/15/2006
Montana Cherry Advisory Committee (Agriculture) Mr. Jan Tusick, Ronan Qualifications (if required): none specified	Director	5/3/2006
Montana Council on Homelessness (Public Health and Human Services) Mr. Terry Teichrow, Helena Qualifications (if required): public member	Governor	4/29/2006
Director Mark A. Simonich, Helena Qualifications (if required): public member	Governor	4/29/2006
Mr. Ed Amberg, Warm Springs Qualifications (if required): public member	Governor	4/29/2006
Mr. Mike Ferriter, Helena Qualifications (if required): public member	Governor	4/29/2006

Board/current position holder	Appointed by	Term end
Montana Council on Homelessness (Public Health and Human Services) co Mr. Hank Hudson, Helena Qualifications (if required): public member	nt. Governor	4/29/2006
Ms. Sherry Scheel Matteucci, Missoula Qualifications (if required): public member	Governor	4/29/2006
Mr. Gordon Belcourt, Billings Qualifications (if required): public member	Governor	4/29/2006
Mr. Joe Foster, Helena Qualifications (if required): public member	Governor	4/29/2006
Mr. Roland Mena, Helena Qualifications (if required): public member	Governor	4/29/2006
Mr. Bob Anderson, Helena Qualifications (if required): public member	Governor	4/29/2006
Mr. Donald P. Ketchum, Denver Qualifications (if required): public member	Governor	4/29/2006
Ms. Lori Hartford, Billings Qualifications (if required): public member	Governor	4/29/2006
Mr. Joe Bichof, Missoula Qualifications (if required): public member	Governor	4/29/2006

Board/current position holder	Appointed by	Term end
Montana Council on Homelessness (Public Health and Human Services) co Mr. Eric Sells, Missoula Qualifications (if required): public member	nt. Governor	4/29/2006
Mr. Gordon Higgins, Helena Qualifications (if required): public member	Governor	4/29/2006
Mr. Bob Buzzas, Bozeman Qualifications (if required): public member	Governor	4/29/2006
Montana Heritage Preservation and Development Commission (Montana Mr. F.W. Bill Howell, West Yellowstone Qualifications (if required): manager of a tourist facility	Historical Society) Governor	5/23/2006
Ms. Mary Oliver, Ennis Qualifications (if required): businessperson	Governor	5/23/2006
Montana Public Safety Communications Council (Administration) Commissioner Kathy Bessette, Havre Qualifications (if required): local government representative	Governor	6/14/2006
Mr. Chuck Lee, Baker Qualifications (if required): representative of the 9-1-1 community	Governor	6/14/2006
Montana State University Executive Board (Education) Ms. Sue Leigland, Bozeman Qualifications (if required): public member	Governor	4/15/2006

Board/current position holder	Appointed by	Term end
Petroleum Tank Release Compensation Board (Environmental Quality) Mr. Frank Schumacher, Great Falls Qualifications (if required): service station dealer	Governor	6/30/2006
Mr. Thomas Bateridge, Missoula Qualifications (if required): public member	Governor	6/30/2006
Postsecondary Scholarship Advisory Council (Higher Education) Mr. LeRoy Schramm, Helena Qualifications (if required): having experience in postsecondary education	Governor	6/20/2006
Public Employees' Retirement Board (Administration) Rep. Betty Lou Kasten, Brockway Qualifications (if required): public member	Governor	4/1/2006
Public Safety Communications Council (Administration) Mr. Dwight MacKay, Billings Qualifications (if required): representative of federal government	Governor	6/14/2006
Chief Robert Jones, Great Falls Qualifications (if required): representative of Montana Association of Chiefs of	Governor Police	6/14/2006
Mr. Larry Fasbender, Helena Qualifications (if required): designee of the Attorney General	Governor	6/14/2006
Mr. William Jameson, Bozeman Qualifications (if required): representative of citizens at large	Governor	6/14/2006

Board/current position holder	Appointed by	Term end
Public Safety Communications Council (Administration) cont. Mr. Geoff Feiss, Helena Qualifications (if required): representative of private utilities participating as pri	Governor vate entities	6/14/2006
Mr. Jeff Brandt, Helena Qualifications (if required): designee of the Director of the Department of Admi	Governor nistration	6/14/2006
Mr. Harold Blattie, Helena Qualifications (if required): representative of county government	Governor	6/14/2006
Mr. Chuck Winn, Bozeman Qualifications (if required): representative of fire protection services	Governor	6/14/2006
Mr. Tim Burton, Helena Qualifications (if required): representative of local government	Governor	6/14/2006
Mr. Doug King, Billings Qualifications (if required): representative of federal government	Governor	6/14/2006
Colonel Stan Putnam, Helena Qualifications (if required): representative of state government	Governor	6/14/2006
Mr. Chuck Maxwell, Billings Qualifications (if required): representative of law enforcement	Governor	6/14/2006
Mr. Ken Mergenthaler, East Helena Qualifications (if required): representative of volunteer fire protection services	Governor	6/14/2006

Board/current position holder	Appointed by	Term end
Public Safety Communications Council (Administration) cont. Ms. Jane Ellis, Missoula Qualifications (if required): representative of the 9-1-1 community	Governor	6/14/2006
Mr. Larry Wetsit, Scobey Qualifications (if required): representative of the Tribes	Governor	6/14/2006
Mr. Jim DeTienne, Helena Qualifications (if required): representative of the emergency medical services of	Governor community	6/14/2006
Rep. George Groesbeck, Butte Qualifications (if required): representative of citizens at large	Governor	6/14/2006
Mr. John Blackler, Helena Qualifications (if required): representative of state government	Governor	6/14/2006
State Library Commission (State Library) Mr. Donald Allen, Billings Qualifications (if required): public member	Governor	5/22/2006
State Tribal Economic Development Commission (Governor) Ms. Darrel Koke, Great Falls Qualifications (if required): representative of the Little Shell Tribe	Governor	6/30/2006
Ms. Caroline Brown, Harlem Qualifications (if required): representative of the Fort Belknap Tribe	Governor	6/30/2006

Board/current position holder	Appointed by	Term end
State Tribal Economic Development Commission (Governor) cont. Mr. Shawn Real Bird, Crow Agency Qualifications (if required): representative of the Crow Tribe	Governor	6/30/2006
University of Montana Executive Board (Education) Mr. Leonard Landa, Missoula Qualifications (if required): public member	Governor	4/15/2006
Western Interstate Commission for Higher Education (Commissioner of Hi Rep. Cindy Younkin, Bozeman Qualifications (if required): legislator	gher Education) Governor	6/19/2006
Western Montana College of the University of Montana (Education) Ms. Evelyn Ann Lohman, Dillon Qualifications (if required): public member	Governor	4/15/2006